

Chapter 3: Direct drivers of California’s nitrogen cycle

Lead Authors: TS Rosenstock and TP Tomich

Contributing Authors: H Leverenz, D Liptzin, D Meyer, D Munk, J Six, and P.L Phelan

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Draft: Stakeholder Review

1 **What is this chapter about?**

2 The release of nitrogen (N) into the environment is in part a consequence of the inherent properties of
3 the N cycle but is greatly affected by human decisions. This chapter assesses those human and natural
4 processes that directly alter N cycling (hereafter referred to as ‘direct drivers’). This chapter considers
5 trends in these on-the-ground actions that influence N use and emissions, following on our examination
6 of N’s underlying drivers (chapter 2) and calculations of the relative magnitude of N flows in the state
7 (chapter 4). We document California’s relationship with six activities that have and will continue to
8 shape our N cycle : 1) fertilizer use on croplands; 2) feed and manure management; 3) fossil fuel
9 combustion; 4) industrial processes (e.g. chemicals, explosives, and plastics); 5) wastewater
10 management; 6) land use, land cover, and land management.

12 **Stakeholder questions**

13 The California Nitrogen Assessment engaged with industry groups, policy makers, non-profit
14 organizations, farmers, farm advisors, scientists, and government agencies. This outreach generated
15 more than 100 N-related questions, which were then synthesized into five overarching research areas to
16 guide the assessment (Figure 1.4). Stakeholder generated questions addressed in this chapter include:

- 17 • **What are the current N rate recommendations? Are current nitrogen application guidelines**
18 **appropriate for present-day cropping conditions?**
- 19 • **How is nitrogen use efficiency determined and what are the most efficient and inefficient**
20 **production systems?**

21

22

23

24 **Main messages**

25 **Everyday actions of Californians have radically altered the nitrogen (N) cycle.** Basic activities such as
26 eating, driving, and even disposing of waste modify N stocks and flows, transferring N around the state
27 and influencing N dynamics beyond California’s border. Six actions fundamentally change N cycling in
28 the state (hereafter referred to as “direct drivers”). Every one of these drivers has become more
29 intensive since 1980 or earlier. Rapid increases in activity levels are, by and large, a function of
30 California’s growing population, but some trends can be traced to shifts in contemporary Californian
31 lifestyles and affluence.

32
33 **Direct drivers catalyze specific N transformations and N transfers between environmental systems.**

34 This is significant because it implies there is a close and particular relationship between a direct driver
35 and the N cycle. It also suggests differential relative importance of a direct driver to individual impacts.
36 For example, fertilizer use dominates nitrate (NO_3^-) leaching and nitrous oxide (N_2O) emissions and fuel
37 combustion drives gaseous volatilization of nitrogen oxides (NO_x). By extension, the spatial distribution
38 of activities create distinct regional patterns of consequences (both benefits and costs).

39
40 **Fertilizer use—inorganic and organic—represents the most significant modification of the N cycle.**

41 Sales of chemical N fertilizers (and presumably use) have increased considerably since World War II and
42 risen by at least 40% since 1970, but consumption has leveled off in the past 20 years. Increases in
43 fertilizer use have been exceeded with even greater increases in agricultural productivity. Though the
44 causal impact of N fertilizer is difficult to calculate, N fertilizer has been, and will continue to be, critical
45 for the growth of California’s agricultural industry and rural economy. Despite progress, inorganic N
46 fertilizer application rates (kg ha^{-1}) increased an average of 25% between 1973 and 2005. Data show the
47 majority of California crops recover well below half of applied N, with some crops capturing as little as

48 30%. Similar or even lower N recovery rates are found when organic N sources are used. Differences
49 between the N use efficiency in research trials at plot and field scale and statewide averages suggest
50 there may be substantial potential for improvement in fertilizer N management.

51

52 **Until recently, manure management decisions were made without much regard to N consequences.**

53 The breadth of techniques used, limitations in available information, and large variability among
54 operations, especially for San Joaquin Valley dairies, makes any conclusion about changes in manure
55 management practices tentative. Surveys, however, suggest the recent adoption of manure
56 management techniques help to manage nutrients more effectively. It is important to note that optimal
57 manure N handling is the consequence of many unit processes and thus must be considered as the sum
58 of the entire system; betterment or adoption of individual practices has little impact on the capacity to
59 conserve N in the overall system.

60

61 **Fuel combustion activities have increased significantly but emissions have declined steadily since**

62 **1980.** Over the past 30 years, sales of diesel and gasoline fuel, size of the vehicle fleet (both passenger
63 cars and heavy duty trucks), and the number of stationary sources (e.g., energy production and industry)
64 increased measurably, often doubling. Emissions however have been controlled by aggressive
65 technology forcing regulations. This is most evident in the declining importance of the small vehicle fleet
66 for NO_x emissions by comparison to off- and on-road diesel engines.

67

68 **Ammonia (NH₃) is a common ingredient in a variety of industrial processes - including the production**
69 **of plastics, nylons, chemical intermediaries, and explosives - however much of its use and impacts are**
70 **poorly documented.** In addition to the direct release of N compounds during production, the longevity
71 of N-derived industrial products (varying from spatulas to counter tops) results in a latent pool of N

72 concentrates in human settlements. Slow degradation of these material means they are a long-term
73 threat to human and environmental health. Assuming reasonable per capita consumption rates for
74 products made with N in developed countries, industrial N use may be responsible for mobilizing an
75 amount of N approximately 55% of that of inorganic N fertilizer use annually.

76

77 **About 77% of food N will enter wastewater collection systems and about 50% of wastewater is**
78 **dispersed in the environment without specific treatment for N removal.** This includes wastewater
79 treatment plants with limited nitrification, leakage from sewers, and wastewater infiltration systems.
80 Recent attempts to control N pollution have led to a steady increase in the level of treatment practiced
81 at municipal wastewater facilities throughout California. In 2008, nearly 50% of wastewater treatment
82 facilities reported performing at least advanced secondary treatment and 20% performed tertiary
83 treatment processes. Onsite wastewater systems treat the wastewater of more than 3.5 million
84 Californians, with approximately 12,000 new units installed each year. Despite relatively small potential
85 N emissions, improperly sited or functioning onsite systems can cause hotspots of N discharge.

86

87 **Changes in land cover, land use, and land management fundamentally alter N cycling in ways only**
88 **recently appreciated.** Change can result from a shift in land cover or simply a change in the intensity of
89 use; both have occurred in California. Urban areas grew 37.5% between 1972 and 2000 and now cover
90 4.2% of total land base. Urbanization has caused agriculture to relocate, often to lands more marginally
91 suited for these systems. The net effect of urbanization and agricultural relocation/expansion has led to
92 a 1% decrease in total agricultural land over the same time frame. This shift in land cover has been
93 accompanied with an intensification of use. In croplands, the mix of crops produced has changed from
94 relatively N extensive to N intensive species. Field crops were still grown on 53% of cropland in 2007
95 (largely because of the land area dedicated to alfalfa) but this is a significant decrease from 74% in 1970.

96 Simultaneously, the dairy cow population has doubled and the broiler population has tripled in
97 conjunction with higher flock/herd size, concentrating N rich feed in California and amplifying manure N
98 handling concerns.

99

100 **3.0 Factors controlling the N cycle**

101 This chapter describes the human actions and natural processes that modify California’s nitrogen (N)
102 cycle, referred to hereafter as “direct drivers” (Millenium Ecosystem Assessment 2005). We will first
103 describe relative influence in terms of impact on N stocks and flows¹, and then trace historical trends for
104 each activity. Specific attempts are made to highlight tipping points that have changed the bearing of a
105 direct driver on N cycling in the past and may help to calibrate its future impact on California.

106

107 **3.1. Relative influence of the direct drivers**

108 Nitrogen is a fundamental component of contemporary society. Its centrality in agriculture,
109 transportation, and industry portends that virtually every human activity, ranging from cooking dinner
110 to waging wars, will affect local and potentially global N cycles, oftentimes in profound, cascading, and
111 multiplicative ways. Population growth, development, and changing affluence have all contributed to a
112 greater quantity of reactive N² in the environment today, by an enormous proportion (Davidson et al.
113 2012). In 1860, humans created approximately 15 Tg of reactive N per year to meet energy and food
114 demand. That amount has now increased by more than an order of magnitude (J. N. Galloway et al.
115 2009). Few indicators suggest these trends will reverse or even slow significantly in the foreseeable

¹ The chapter does not discuss the underlying economic, cultural, or institutional context shaping human and natural processes or the relative magnitudes of N flows that result from these activities in detail. Those topics are covered in depth in the preceding chapter (*Underlying drivers of California’s N cycle*) and the following (*A mass balance for California in 2005*), respectively.

² Reactive N refers to all N compounds except inert dinitrogen (N₂).

116 future. Indeed the opposite, continued rapid growth, seems more likely when one considers forecasts of
117 demand for the two principal factors motivating reactive N creation: food production and energy use.

118 Analysis summing long-term trends in reactive N creation at small spatial scales (such as
119 California) is unavailable (Box 3.1). However, a recent analysis shows that between 2002 and 2007
120 reactive N creation in the US increased approximately 4% on balance (Houlton et al. 2012). But reactive
121 N created to enhance food production (cultivation induced N fixation and inorganic fertilizer use)
122 increased ~10% (22.8 to 24.7 Tg) and reactive N from transportation and industry decreased by 19% (5.9
123 to 4.8 Tg) (Houlton et al. 2012). Differences in the magnitude and trends in N cycling illustrate the
124 significance of developing and deconstructing N budgets by activity to better understand the leverage of
125 individual direct drivers and to target remedial actions (Robertson 1982).

126 [\[Box 3.1\]](#)

127 Human activities modify the N cycle through a variety of pathways, each exerting different
128 magnitudes of impact. For example, burning fossil fuels in transportation and industry is the principal
129 source of gaseous reactive N compounds into the atmosphere, the largest fraction of which are nitrogen
130 oxides (NO_x). Ammonia (NH₃) gas is also released but to a much lesser extent. Fossil fuel combustion
131 activities create little threat to groundwater, at least prior to their deposition on downwind landscapes.
132 In contrast, inorganic N fertilizers applied to cropland or urban areas are transported downward through
133 the soil profile (leaching) or laterally on the soil surface (runoff), typically as dissolved nitrate (NO₃⁻). The
134 propensity for certain activities to catalyze specific N transformations and transfers between
135 environmental systems implies two significant considerations. One, there is a close and particular
136 relationship between a direct driver and the N cycle. They act to introduce or alter specific N stocks or
137 flows. Wildfires, for instance, liberate organic N contained in soils and biomass (N stocks) and cause
138 acute release of reactive N compounds and dinitrogen gas (N₂) into the atmosphere (N flow). Two, the
139 importance of any direct driver and the likely changes in the N cycle are a function of the extent by

140 which activities take place (“activity level”). The diversity and spatial patterns of human activities in
141 California presuppose that direct drivers will have differential degrees of regional impact. Urban areas of
142 Southern California receive a larger proportion of the reactive N input from fossil fuel combustion or
143 wastewater treatment while fertilizer use determines the introduction and fate of reactive N in the
144 Central Valley.

145 The California Nitrogen Assessment’s mass balance calculations indicate the relative magnitude
146 of N flows in the state (Chapter 4), identifying five direct drivers that control California N cycling: (1)
147 fertilizer use on croplands; (2) feed and manure management; (3) fossil fuel combustion; (4) industrial
148 processes (e.g. chemicals, explosives, and plastics); and (5) wastewater management. Statewide,
149 fertilizer use on croplands and urban areas introduces the largest single source of new N in California,
150 responsible for 32% of new N imports (Figure 3.1). Fossil fuel combustion contributes a significant
151 amount of new reactive N to California each year too (25%), followed by biological nitrogen fixation
152 (21%), and imported feed (12%). Only a few direct drivers regulate the release of reactive N into air and
153 water resources (Figure 3.1). Fossil fuel combustion dominates gaseous emissions (44%). It is worth
154 noting that the vast majority of these emissions are in the form of NO_x which has important
155 consequences for regional air quality. Meanwhile, manure handling is responsible for the majority of the
156 NH_3 emissions, which account for 22% of total atmospheric N release. Croplands are overwhelmingly
157 responsible for N loading into groundwater across the state (88%). Harter et al. (2012) indicate that
158 croplands contributed 96% of the NO_3^- to groundwater in the Salinas Valley and the Tulare Lake Basins
159 in total and 54% and 33% from inorganic fertilizer and manure use, respectively. By comparison to
160 groundwater, multiple sources contribute to surface water N loading including natural lands (40%),
161 fertilizer use (49%), and wastewater (11%). The mass balance is a static model documenting one year’s
162 (2005) N flows; it does not capture temporal dynamics. That limitation, and the understanding that
163 individual land uses affect N cycling in vastly different ways, leads us to identify ‘land use, land cover,

164 and land management' as a sixth direct driver. The following sections analyze trends in these key
165 activities and provide context for historical changes.

166 [\[Figure 3.1\]](#)

167

168 **3.2. Fertilizer use on croplands**

169 Nitrogen availability generally limits plant productivity. Crop producers respond by applying N fertilizer
170 to soils to enhance plant growth and reproduction. Fertilizer N typically stimulates soil N cycling. Not
171 only does the size of soil mineral N pool increase, but soil microbial activity increases, the pace of N
172 transformations and soil N turnover intensify, and the risk of N emissions typically increases. The
173 fundamental nature of the soil N cycle requires producers to apply more N than plant demand to ensure
174 adequate nutrition (Box 3.2; Box 3.3). If managed well, plants capture a sizeable fraction of the fertilizer.
175 However, due to soil N dynamics and practical limitations of production systems, agriculture and lawns
176 are inherently leaky systems and some N inevitably escapes into the environment.

177 Fertilizer use on croplands introduces the most significant annual amount of new reactive N
178 from a single source into California (Chapter 4). Inorganic N fertilizer use on croplands amounts to 466
179 Gg N year⁻¹. Organic N use introduces nearly an equal amount (459 Gg N year⁻¹) through manure
180 application and cultivation induced biological nitrogen fixation (C-BNF; or cropland fixation). Fertilizer
181 use—inorganic and organic combined—thus is responsible for mobilizing slightly less than 1 Tg of
182 reactive N and has a significant leverage on the overall dynamics of N in California.

183 [\[Box 3.2\]](#)

184 [\[Box 3.3\]](#)

185

186 **3.2.1. Inorganic N fertilizer use on farms**

187 Inorganic N fertilizer (synthetic N fertilizer) has played a critical role in increasing agricultural
188 productivity and food security globally. It has been suggested that the scientific discovery (e.g., Haber-
189 Bosch) of creating inorganic N fertilizer has resulted in more than 2 billion people alive today than would
190 be otherwise (Erisman et al. 2008). Smil (2000) suggests inorganic fertilizer N is the basis for more than
191 50% of food produce. Data from long-term experiments suggest that between 40% and 60% of crop
192 yields in the US and Europe can be attributed to inorganic N fertilizer use, a slightly lesser proportion in
193 tropical environments (Stewart et al. 2005). The fundamental importance of fertilizer N to food security
194 requires that any discussion of past, present, or future inorganic fertilizer use must acknowledge its
195 benefits to society.

196

197 **3.2.1.1 Trends in inorganic N use and yields**

198 Sales of inorganic N fertilizer have increased 12-fold since materials became widely available after World
199 War II. Prior to this time, inorganic N fertilizers, also known as mineral fertilizers, were derived from
200 Chilean nitrate deposits. However, with the invention of the Haber-Bosch process³ in 1908, availability
201 of inorganic fertilizer N radically changed (Erisman et al. 2008). After the Second World War, demand for
202 explosives—another product derived from the Haber-Bosch process and the root motivation for its
203 development—declined, and a rapid increase in the production and distribution of inorganic fertilizer
204 ensued. The consequence has been a massive increase in the use of N fertilizer in the developed and
205 parts of the developing world (J. N. Galloway et al. 2009).

206 In California, inorganic N fertilizer sales (and presumably use) have grown at an average annual
207 rate of 5% between 1946 and 2009 (Figure 3.2). Annual sales grew at their fastest pace prior to 1980.
208 Since that time, sales of N fertilizers have leveled off; recent annual sales of approximately 600,000 Mg
209 of N fertilizers are not distinctly higher than sales in 1980. In the recent past (since 2005), N fertilizer

³ The Haber-Bosch process uses high temperatures and pressure to break the trivalent bond between N atoms in dinitrogen gas (N₂) from the atmosphere to synthesize ammonia (NH₃).

210 sales have continuously declined possibly because of increased price and decreased use by the dairy
211 industry. It is worth noting that California no longer fixes NH_3 at industrial scales and all the inorganic N
212 fertilizer sold in California today is imported from beyond the state's borders. California's fertilizer
213 manufacturers refine imported NH_3 into other products, such as ammonium nitrate or specialty fertilizer
214 blends, which are then applied in California's crop fields.

215 [\[Figure 3.2\]](#)

216 Statewide sales data present a limited picture of inorganic N fertilizer use. Farm operators make
217 fertilizer decisions at the field-level subject to local constraints. Decisions for an individual parcel of land
218 determine the intensity, effectiveness, and outcomes of N use. Disaggregated knowledge of inorganic N
219 use at this level is thus paramount to understanding the cause and effect of N fertilizer use in California.
220 Unfortunately, finer resolution N use data is practically nonexistent for California (see Data tables).

221 A first step to identify leverage points, hotspots, and target action is to examine N use by crop.
222 We documented changes in N application rates, yields, and cropped area for 33 important California
223 crops between 1973 and 2005 (Rosenstock et al. 2013). Average N fertilizer application rates (kg ha^{-1})
224 across the 33 crops surveyed increased 25% over this 33-year period (35% when considered on an area-
225 weighted basis), the magnitude and direction of change being crop specific (Appendix 3.1). Application
226 rates for a few crops increased by more than 75%. Yet, for 10 of the 33 crops examined, the average rate
227 at which N fertilizers were applied declined. Nitrogen fertilizer use on vegetables and nut crops showed
228 the largest increases. This is particularly significant because the area dedicated to these crops increased
229 simultaneously with higher N application rates (Figure 3.3; Appendix 3.1). Since many high-value
230 vegetable and nut crops saw the greatest increase in fertilizer N use and typically recover a smaller
231 percentage of that N than the field crops they replaced, cropping and N use trends suggest a greater
232 threat for N loading to the environment.

233 [\[Figure 3.3\]](#)

234 Whereas our estimates of fertilizer use represent a necessary first approximation of inorganic N
235 fertilizer use in California, they fail to capture the variation in inorganic N applications among fields,
236 farms, and regions. Application rates may easily vary 50% to >100% depending on the soils, irrigation
237 system, weather, and grower preference, even for the same crop due to edaphic characteristics of the
238 production system and climate. A 1973 survey of fertilizer use in California demonstrates the extent of
239 heterogeneity (Rauschkolb and Mikkelsen 1978). Fertilizer N use ranged by an average of 135% between
240 the minimum and maximum reported rates within a region for the 45 commodities surveyed. Among
241 regions, average application rates varied approximately 34%⁴. The ranges reported in the 1973 survey
242 are only illustrative and cannot be assumed to reflect today's cropping conditions. Significantly greater
243 resolution of data is needed to better constrain basic questions on who, where, and how inorganic N
244 fertilizer is used throughout the state and to begin to examine cause and effect relationships
245 (Rosenstock et al. 2013).

246 Increases in fertilizer N use have supported higher crop yields. Yields of California crops
247 increased dramatically during the period of rapid expansion of use of inorganic N. For example, between
248 1950 and 2007, yields of almonds, processing tomatoes, and rice increased by 349, 221, and 136
249 percent, respectively (USDA 2013a). Most cropping systems have seen similar rates of yield increase.
250 The relative contribution of yield increases that can be directly attributed to inorganic fertilizer N has
251 not been systematically analyzed for California agriculture. However, trends of inorganic N fertilizer
252 sales and agricultural productivity in California show increases that parallel global trends suggesting
253 similar benefits to that described previously. Without the availability of inorganic N fertilizer, the
254 substantive growth of California's robust agricultural economy in the last half century would have been
255 improbable, if not impossible.

256

⁴ Calculated as the average of coefficient of variations (standard deviation/mean) among average reported rates for each commodity for all reported commodities.

257 **3.2.1.2 Inorganic nitrogen use on major California crops**

258 Californian farmers grow a remarkable diversity of crops on more than 4 million ha. The total number
259 ranges from approximately 150 to greater than 400 crops, depending on the source of information and
260 year of interest. Despite the variety, much of California croplands are planted with only a handful of
261 species. Fewer than twenty crops are grown on at least 1% of the state's cropland. And alfalfa, almond,
262 grapes, rice, wheat, and corn cover approximately 16, 9, 8, 8, 7, and 6% of the harvested cropland, more
263 than 50% of the total^{5, 6}.

264 Crop species require different amounts of N for growth and reproduction. Plant N requirements
265 regularly exceed 100 kg N ha⁻¹ and can be more than 250 kg ha⁻¹. Differential N recommendations
266 among crops reflect this variation in demand (Appendix 3.2). Average application rates differ by an
267 order of magnitude among widely cultivated species (Appendix 3.3). For example, wine grapes receive
268 an average of less than 30 kg N ha⁻¹ while celery receives closer to 300 kg N ha⁻¹. Total amount of
269 fertilizer N used on a given parcel of land is a function of the cropping pattern. Perennial crops only have
270 one crop per year. Land planted to annuals however is often double or even triple cropped. Rotating
271 annuals on a single piece of land greatly increases the N intensity. Fertilizer N use on a lettuce-broccoli
272 rotation in Salinas may receive between 300 and 550 kg ha⁻¹ year⁻¹, far greater than either single
273 commodity by itself. Considering the cropping system rather than individual crops is an important
274 distinction for understanding the causes and effects of N use.

275 Substantial differences in cropped area and fertilizer N application rates suggest certain crops
276 have a larger impact on overall N dynamics than others. Multiplying the area harvested by average
277 fertilizer N application rates for 33 crops in California shows that only four—cotton, almond, rice, and

⁵ Based on average reported cropped areas 2003-2007 from California Agricultural Commissioner Reports (USDA 2013b).

⁶ These values are based on estimates of inorganic fertilizer use. Manure applications to silage corn and cereal forages are significant and total N applications from manure to these crops may be on par with the crops listed here.

278 wheat—account for 51% of the total N applied. This supports the notion that a relatively small number
279 of cropping systems have a disproportionate mark on California cropland N use and cycling. Notably,
280 nursery or greenhouse industries were excluded from these calculations because of both data
281 limitations and the fact that ornamental horticulture production systems tend to be among the most
282 intensive N users with use ranging from 100 – 7,000 kg per ha (Evans et al. 2007). Further, fertilizer use
283 is not distributed equally among crops. Of the 345,900 tons of N fertilizer accounted for in the
284 application rates of the 33 commodities, approximately 34% is applied to perennials, 27% to vegetables,
285 and 42% to field crops. Notably, this estimate shows that a relatively few number of crops dominate the
286 total. While conventional wisdom already assumed this to be true, these data provide evidence of the
287 relative magnitude of the difference. For perennials and field crops in this small group, these estimates
288 may be conservative since only bearing and harvested areas, respectively, were used in these
289 calculations. Even with the uncertainty surrounding the precision of our estimates and the relative
290 changes in cropped area that occur year-to-year, it is difficult to imagine a scenario where additional
291 crops could exert as much leverage over total N use in the state in the short term. Understanding N
292 management (and the fate of applied N) in these systems, which include a representative range of crop
293 types that are commonly grown with an array of soil, irrigation, and fertility management practices,
294 then becomes the highest priority.

295 Differential plant N demand and changes in the extent of planting alter total statewide crop N
296 use. Over the last 35 years, California's crop mix⁷ has shifted heavily from field crops that often receive
297 less N fertilizer to more N-intensive species, (e.g., vegetables and nuts). Field crops are still grown on the
298 majority of croplands, as of 2008 (Figure 3.4), but the state's land area dedicated to field crops declined
299 from 74 to 53% between 1970 and 2007. Fruits and vegetables are now grown on a nearly equivalent

⁷ Crop mix refers to the composition and relative amount of each species grown.

300 amount of land (53% versus 47% in 1970). The shift in crop production towards N intensive crops may be
301 partially responsible for increases in N consumption in the state.

302 [\[Figure 3.4\]](#)

303

304 **3.2.2. Organic N use on croplands**

305 Crop producers, at times, apply organic N in lieu of, or in addition to, inorganic N fertilizers. Commonly
306 used organic N fertilizing materials include manures, composts, waste products, and leguminous cover
307 crops (Mikkelsen and Hartz, n.d.; Hartz and Johnstone 2006; Gaskell et al. 2000).

308 Organic N use can either represent a transfer of N internally around California or an introduction
309 of new reactive N into the state. Manures and composts are examples of the former. Cows do not create
310 N, it simply passes through them during the conversion of feed into manure. Nitrogen in manure is
311 derived from biological N fixation (e.g., from alfalfa), the Haber-Bosch process (e.g., when fertilizer is
312 applied to feed crops), or from soil reserves. Compost represents another transfer since it is a collection
313 of N from different waste products (e.g., food waste, manure, and urban green waste). Leguminous
314 plants grown for green manures are the exception. They introduce new N into the biosphere by fixing
315 atmospheric N through biological means and incorporating it into biomass and eventually soil.

316 Organic N use and recycling drives two significant components of California's N dynamics.
317 Manure use redistributes slightly less than half as much N as inorganic N fertilizer applications and
318 alfalfa production (which mostly ends up as animal feed supporting the dairy industry) creates 180 Gg N
319 year⁻¹ through cultivation induced biological N fixation (Chapter 4). Thus, organic N drives multiple N
320 transfers internal to California's N system and its fate is important to understanding overall N dynamics.

321 Some evidence suggests that organic N sources typically improve soil health (Reganold et al.
322 2001). Additional organic matter applied with organic N is the root cause of many benefits to soil,
323 including improved soil structure, hydraulic conductivity, water holding capacity, biotic activity, and

324 nutrient retention (Laurie E Drinkwater et al. 1995). It has also been suggested that organic systems
325 reduce pollution pressure by stimulating higher rates of denitrification to N₂ (Kramer et al. 2006) and
326 reduce leaching pressure by comparison to inorganic N sources (L. E. Drinkwater, Wagoner, and
327 Sarrantonio 1998). However, organic N cannot be assumed to be less damaging to the environment
328 under all conditions. Research shows that organic materials represent a significant source of reactive N
329 to the environment, both gaseous and solution, because of the difficulty in managing the timing of N
330 release from soil organic matter (Barton and Schipper 2001; Kirchmann and Bergström 2001)).

331

332 ***3.2.2.1 Trends in organic nitrogen use***

333 Unlike inorganic N fertilizing materials, organic N creation and fate is not tracked or the information is
334 not publically available in most cases. What this means in practice is that it is extremely difficult to piece
335 together a coherent account of organic N use in California, today or historically. The consequence is an
336 inability to discern leverage, impact, or evaluate management. A survey conducted by Dillon et al. (1999)
337 suggests that organic N use is common. More than 20% of the 800-some farmers surveyed applied
338 composts or manures in 1986. In the subsequent 10 years, the use of these N sources became 24% more
339 prevalent. When only considering producers that reported growing new crops, organic N use rose to
340 55% of respondents between 1986 and 1996. Indirect indicators further support the conclusion that
341 organic N is increasingly demanded and available in California. The N fertilizer used by certified organic
342 farms invariably comes from such sources (Smukler et al. 2008) and the land dedicated to these systems
343 has grown rapidly in recent years, though it still only accounts for a small fraction of actively cultivated
344 cropland in any given year (less than 4%). Between 2000 and 2005, the area of certified organic farms in
345 California increased 31% from 59,421 ha to 77,963 ha (Klonsky and Richter 2007). The most recent USDA
346 Organic Agricultural Census reports that more than 110,000 ha were certified organic in 2008,
347 suggesting nearly a doubling in the 8 years between 2000 and 2008 (Klonsky and Richter 20057; USDA

2010). According to the Organic Census, 58% of certified organic farms produced or applied organic compost and 49% applied green or animal manures in 2008 (USDA 2010). The increased demand for organic N is matched by increased supply. Large increases in animal and human population have resulted in a greater availability of N-rich manures, composts, and urban wastes destined for land application than ever before.

The distribution of organic N may become more transparent in the future. The State Water Quality Control Board (SWRCB) requires documentation of distribution of liquid manure associated with dairy production in the San Joaquin Valley and biosolids for regulatory compliance to minimize water quality concerns. Dairy manure constitutes the largest proportion of organic N utilized in the state and thus more information on characteristics, distribution, and attributes of use would be a major step toward better understanding of this driver. Public availability of these data is questionable, however. And currently these data are not easily evaluated in their 'hard copy' form. Modernizing the reporting system would increase the utility of the data collected and potentially reduce the costs of compliance for producers. Another significant gap in the current reporting system is information on the distribution and application of solid manure. When sold and transported off-farm (often to composters), manure quantities are recorded, but the manure's final location of application is not. With as much as 50% of dairy manure and 100% of poultry and beef feedlot manure exported and applied to land offsite, assessing the significance of the transfer of N from animal systems to croplands is nearly impossible. Additionally, the total size of the solid manure N flow may increase in the future as dairy operators are forced to manifest greater quantities of manure solids offsite to comply with water quality regulations.

368

3.2.2.2 *Manure use on croplands*

Approximately 263 Gg of excreted manure N is collected and applied to croplands (Chapter 4). Utilizing manure N as a fertilizer is discussed in other sections, along with organic N sources more generally. This

372 section emphasizes two issues of particular relevance to understanding manure N dynamics: material
373 placement and geography.

374 Where manure N is applied, either on top of or injected within the soil matrix, preconditions its
375 fate. Manure N applied to the soil surface is more likely to be volatilized. Higher rates of emission from
376 surface applications by comparison to incorporated manure are a function of soils being strong NH₃
377 sinks and thus injection of liquid manure and incorporation soon after broadcasting solid manure
378 creates a boundary layer between manure N and atmosphere. Placement of manure even 2 cm below
379 the soil surface reduces NH₃ emissions from 25 to 37% (Sommer and Hutchings 2001). Manure
380 incorporation however is not a panacea. It increases soil N concentrations and can lead to higher rates
381 of NO₃⁻ leaching unless additional abatement steps are taken (Velthof et al. 2009).

382 Confined dairy systems in the San Joaquin Valley surface apply liquid manure to feed crops close
383 to the production unit. In the most recent manure practice survey, zero respondents reported injecting
384 manure below the soil surface (D. Meyer et al. 2011), which suggests common practice predisposes N to
385 extensive volatilization from fields. Because manure injection requires specialized equipment and
386 resources, switching practices would require transformative infrastructural changes which are likely
387 costly and logistically prohibitive at the current scale and under current economic constraints of
388 California dairying.

389 A second consideration for land application of manure is the spatial distribution of animals.
390 California animal production has historically been in concentrated areas (e.g., Chino basin and now the
391 Southern San Joaquin Valley) and has become more intensive in the recent past. Intensification has
392 increased herd and flock size, especially per unit area. The result is a concentration of waste and an
393 increased probability of over-application. Operators become N-rich and land/crop poor, putting
394 pressure on ways to dispose of N. However, it is not clear that there is insufficient land associated with
395 animal production units to effectively utilize manure N. Pettygrove et al. (2003) estimate that as much

396 as 200,000 ha of land may be associated with dairies in the San Joaquin Valley and available to receive
397 manure applications. Since manure N application rates are now determined by crop uptake due to the
398 SWRCB General Order for Dairy Waste Discharge, one might expect an increase in the number of
399 operators moving to triple crop practices (3 crops in one year) to increase off-take. Triple crop systems
400 assimilate more than 600 kg ha⁻¹, which permits operators to apply 840 to 990 kg N ha⁻¹, making these
401 the most N intensive cropping systems in the state. By way of contrast, the most N intensive cropping
402 systems (e.g., double cropped cool-season vegetables) typically apply inorganic fertilizer N at
403 approximately 2/3 these rates, ~600 kg N ha⁻¹.

404

405 **3.2.2.3 Cultivation induced biological N fixation**

406 A specialized and taxonomically diverse group of prokaryotes use the enzyme nitrogenase to convert
407 atmospheric N₂ gas to NH₃. The organisms can be free-living soil and aquatic biota (e.g., *Azobacter* or
408 *cyanobacteria*) or form associative (e.g., *Azolla*) or symbiotic (e.g., *Rhizobium*) relationships with higher
409 plants. Symbionts, *Rhizobium* bacteria, are the most important group of N fixers in agricultural
410 ecosystems. Prior to the invention of the Haber-Bosch process, biological nitrogen fixation (BNF) was the
411 primary way N moved from the atmosphere to the biosphere, and the abundance of N fixers regulated
412 ecosystem productivity. Still, BNF is thought to contribute ~128,000 Gg N yr⁻¹ globally (J. Galloway et al.
413 2004).

414 Biological nitrogen fixation adds approximately 335 Gg N yr⁻¹ to California's terrestrial
415 ecosystems, an amount equal to 65% of that applied as inorganic N fertilizer (Chapter 4). The majority of
416 BNF (58%) is cultivation-induced (C-BNF). That is, production of food and feed drives the planting of
417 crops that utilize BNF to satisfy N requirements. BNF in California takes place in systems planting
418 legumes and rice. While BNF is possible in multiple cropping systems, alfalfa dominates the total C-BNF

419 flux (92% of total; Chapter 4) because of its productivity and areal extent. The relative impact on the
420 overall N cycle in California of other legumes is assumed to be minor because of limited use.

421 Understanding how alfalfa yields and cropped area have changed provides information on the
422 historical and current importance of C-BNF as a direct driver. Absolute N fixation rates for California
423 alfalfa are difficult to assess because studies have not thoroughly measured above and below ground
424 biomass production across the range of soils and weather conditions. But fixation rates can be inferred
425 from yields. N fixation in alfalfa is proportional to dry matter production (Unkovich, Baldock, and
426 Peoples 2010). Between 1950 and 2007, statewide average alfalfa yields increased 53% from 10.5 Mg
427 per ha to 16.1 Mg per ha. Over the same time period, the area of cropland dedicated to alfalfa remained
428 almost unchanged. It increased 4% from 423,000 to 440,000, but averaged 432,000 ha and ranged
429 between 368,000 to 484,000 across these years (Figure 3.5). Assuming a direct proportionality between
430 N fixation and yield, the yield increase and negligible areal increase suggests alfalfa transfers 44% more
431 N from the air to the land's surface each year on a similar land base (USDA 2013a). Though a significant
432 increase, the rise has been less pronounced than the trends seen for inorganic fertilizers and fuel
433 combustion.

434 Alfalfa yields are highly regionally dependent. For example, production was more than 50%
435 greater in the San Joaquin Valley than in the Intermountain Region in 2004 and 2005 (Summers and
436 Putnam 2008). Higher yields largely result from a longer growing season that increases the number of
437 cuttings. Latitude is generally a good predictor of yield (and hence fixation). Differential yield suggests
438 that the amount of N fixed and the importance of BNF to N cycling will be unique to each region and
439 hence the total impact will depend on the spatial distribution of crop patterns and the location in the
440 state.

441 [\[Figure 3.5\]](#)

442

443 **3.2.3. Agronomic nitrogen use efficiency (NUE)**

444 Higher rates of N fertilizer application are not problematic, if fertilizer N recovery increases in concert or
445 at faster rates. Concerns about field practices arise because growers must apply more N than crops
446 require for growth and reproduction because of inherent inefficiencies of production systems and soil N
447 dynamics (Box 3.2). Hence, the portion of N not taken up by plant roots remains in soil after harvest, is
448 vulnerable to be released as potential harmful reactive N compounds, or is denitrified to inert N₂ gas.
449 The relative proportion attributable to each fate depends heavily on the soil's physical and chemical
450 properties and crop management (Appendix 3.4). Only a small fraction of the N applied beyond plant
451 uptake ('surplus') is used in the subsequent growing seasons, often less than 10% (J. Ladha et al. 2005).
452 Research demonstrates that the surplus N is particularly vulnerable to loss from the soil system as
453 reactive N. Both NO₃⁻ leaching potential and the rates of gaseous N₂O emissions increase nonlinearly
454 with increasing surplus N (Broadbent and Rauschkolb 1977; van Groenigen et al. 2010). Surplus N
455 emissions may occur either during the season, as in the case with leaching in many irrigated systems, or
456 following harvest when soil N levels are high. Furthermore, surplus N represents an unused resource
457 and expenditure for the producer, an economic loss. Therefore, knowledge of the amount of N fertilizer
458 applied and taken up is critical to understanding the fate of N fertilizer use.

460 **3.2.3.1 NUE when using inorganic fertilizer**

461 Measures of agronomic N use efficiency⁸ are ratios of plant N uptake to the amount of N fertilizer
462 applied. NUE is one of the most often cited, and unfortunately, most often misinterpreted indicators of
463 cropland N use. Mistakes arise because there are at least 18 different ways to calculate NUE, each

⁸ There is a distinction between agronomic NUE and economic N efficiency. They are not interchangeable terms and care should be taken when discussing NUE to a multidisciplinary audience. Agronomic efficiency measures the ratio of N assimilated to N applied and represents the technical potential of the system. In contrast, economic efficiency measures the rate of economic return for adding an additional unit of N and is subject to market prices of crops and inputs. When the agronomic efficiency of N application rate is at a maximum, economic efficiency is usually not. The remainder of this section refers to agronomic NUE when it discusses 'NUE'.

464 quantifying slightly different components of the soil-crop system (J. Ladha et al. 2005). Thus, assessment
465 of NUE needs to be executed with caution, explicitly defining the terms and knowing their limitations.
466 Two of the most common methods estimating NUE are the difference method (zero-N) and the isotope
467 dilution method (^{15}N). They are calculated with equations 1 and 2, respectively:

468 (1)
$$NUE_{\text{zero-N}} = \frac{U_F - U_0}{N} \times 100$$

469 where U_F is the amount of N in aboveground biomass measured in a fertilized plot, U_0 is the N in
470 aboveground biomass in an unfertilized plot, and N is the amount of fertilizer applied. The isotope
471 dilution method applies labeled radioactive N isotopes to determine the amount of plant uptake by the
472 following:

473 (2)
$$NUE_{^{15}\text{N}} = \frac{^{15}\text{N}_{\text{recovered}}}{^{15}\text{N}_{\text{applied}}} \times 100$$

474

475 where the proportion of ^{15}N in the plant (over background levels) is relative to the ^{15}N fertilizer applied.
476 The principal benefit of utilizing these methods is that they differentiate between N sources - fertilizer
477 or soil reserves. The major limitation is their requirement of controlled experimental plots that may not
478 reflect field-scale N dynamics. The representativeness of prior research to current practices is further
479 suspect because much of the work utilizing these methods in California were performed long in the past
480 (1970s), recent work on rice being an exception. Regardless, these methods provide the most accurate
481 characterization available of fertilizer N recovery efficiency in the state's crops (Table 3.1). In general,
482 zero-N methods tend to overestimate the inorganic N fertilizer recovery and the ^{15}N approach
483 underestimates it (Broadbent et al. 1980).

484 [\[Table 3.1\]](#)

485 Globally, the efficiency of inorganic fertilizer N applications ranges between 30% to 50% in the
486 first growing season for cereal crops (Tilman et al. 2002) and less than 5% in the second growing season

487 (Fritschi et al. 2005; Ladha et al. 2005). The NUE of California grain production systems are within this
488 range, or even slightly higher. Recently developed management practices for rice show capacity to
489 increase NUE even further, to >60% (Linguist et al. 2009). By comparison to field crops, fruits and
490 vegetables tend to have lower NUE (Table 3.1). This is important because trends in crop mix show a shift
491 to high-value horticultural commodities that are typically more technically N-inefficient than the crops
492 they replace. Practically every high value horticultural commodity averages zero-N and ¹⁵N below 50%,
493 some far below this value. This is significant because recovery of N is significantly lower in farmer fields
494 than the controlled conditions NUE research is typically conducted under. Depending on the crops, low
495 NUE may be attributed to the sensitivity of the crop to N limitation, physiological limitations, scale of
496 production systems, poor knowledge of N demand, or application of N “insurance” against annual
497 fluctuations in crop demand.

498 Partial nutrient balance (PNB) is one way to measure NUE. A PNB is equal to the amount of
499 nutrient, in this case N, in the material exported off the field divided by the amount of nutrient applied
500 (Dobermann 2007; Snyder and Bruulsema 2007). Given that PNB specifies an input-output ratio, a value
501 near to one denotes a system where applications equal removal, a system in equilibrium. For PNB,
502 greater than one indicates nutrient mining of soil resources; less than one, surplus either builds up in
503 soils or is lost to the environment (benign or otherwise). PNB interpretation relies on the assumption
504 that soil N pool is in a steady-state. That is, the amount of N mineralized from organic matter is equal to
505 the amount immobilized, a zero-sum. Conditional on the field location and management, the
506 assumption of steady-state may be violated, especially when considering short-term dynamics (Lund
507 1982). In long-term experiments though, the assumption may be more reasonable given that soil N
508 concentrations are not changing rapidly in California’s croplands. Resampling previously sampled
509 agricultural soils throughout California 50 to 60 years later indicate an average increase in N of 0.20%
510 (0.09% to 0.29%) or about 0.0036% annum⁻¹ (Singer 2001). The advantage PNB presents compared to

511 other measures of NUE is that it can be calculated *post hoc* with data often available. It therefore can
512 provide decision makers a metric to evaluate the performance of fertility programs and a tool to
513 evaluate changes in NUE over time at field-scale, even when NUE was not the original goal of the data
514 collection. We first estimated PNB from data found in fertilizer response trials in California (Table 3.1).
515 Mean PNB rarely neared one, even for tightly controlled experiments, when analyzing N application
516 rates that reflect those used in the field. These findings suggest ample room for improvement. However,
517 it is again true that many of the studies are dated and may not reflect the sophistication of modern
518 production or more importantly the yield levels.

519 The CNA also calculated PNB for 33 crops based on average yield (USDA 2011a), N application
520 rates (Rauschkolb and Mikkleson 1978; Appendix 3.1), moisture and N content⁹ (USDA 2011b) for 1973
521 and 2005 to examine historical trends in NUE. Results suggest California cropping systems have become
522 more N efficient over the 33-year period, with PNB increasing 37% on average. This was expected, as the
523 rate of average yield increases (>50%) far outpaced that of N application rates (25%) (Figure 3.3). Similar
524 to N application rates, crops differ significantly in the magnitude and direction of their trend. An area-
525 weighted PNB for 2005 suggests that an amount of N equivalent to 54% of statewide sales could be
526 accounted for in crop products and byproducts exported from the field, well below the sustainable
527 threshold of ~1. Assuming the PNB values are representative of California cropland as a whole, this
528 statewide PNB suggests there was a surplus of almost 310,000 Mg of N sold (and presumably applied) in
529 2005. Though the estimate of surplus is striking, it is worth reiterating here that it is impossible to
530 reduce the amount of surplus N to zero and sustain high yielding agriculture.

531

⁹ Moisture and N content of harvested products can vary and utilizing average values introduces some error into this analysis. Of the two, N content varies to a greater percentage. However, it has a smaller effect on overall PNB because the value is multiplied by the mass of the dry product, which is a small fraction of original yields. Thus, it is our opinion that PNB derived from this analysis are robust to identify trends and are reasonable approximations for absolute values.

532 **3.2.3.2 NUE when using organic fertilizer**

533 Management of organic N is complex by comparison to inorganic sources. Organic N is bound within the
534 soil organic matter and is not immediately plant available. It must first be mineralized into plant
535 available forms, NH_4^+ and NO_3^- . The rate at which mineralization occurs depends on the origin of the
536 material, N concentration, and environmental conditions (e.g., temperature and water), especially with
537 respect to its resistance to microbial breakdown. Variable and uncontrollable rate of N release coupled
538 with the fact that organic N generally must be applied (in the case of manure) or incorporated into the
539 soil (in the case of cover crops) prior to production makes timing soil N supply with plant N demand
540 difficult (Pang, Letey, and Wu 1997). Further, because only a part of the N in organic material
541 mineralizes in a year (e.g., <10% from manures; (Hartz, Mitchell, and Giannini 2000), producers using
542 organic N sources typically apply much more N than would be required using inorganic N fertilizers, at
543 least until new soils carbon (C) and N equilibrium are reached (Pratt and Castellanos 1981).

544 High application rates and limited ability to control N release suggests that systems utilizing
545 organic N should have a low NUE. Indeed Crews and Peoples (2005) reviewed ^{15}N recovery in legume
546 based rotations and found that between 10% and 30% of N from legumes was harvested in subsequent
547 plant tissue. Low NUE in systems using inorganic N fertilizers, however, may be more concerning.
548 Biologically fixed N appears to be more readily utilized by soil biota and incorporated into organic matter
549 increasing its retention in the rootzone (Crews and Peoples 2005). Results from an unpublished long-
550 term experiment in California show similar low NUE in Mediterranean climates with annual crops. When
551 calculating the difference between N inputs and N in harvested product in an organic corn-tomato
552 rotation, only 27% of the amount of N applied was accounted for (Reed et al. 2006). Fields fertilized with
553 liquid dairy manure have historically had low NUE. Following a series of assumptions about source and
554 sink attribution, Harter et al. (2002) suggest that NUE (as PNB) could be approximately 50-60%, lower
555 than field crops fertilized with inorganic fertilizer (Harter et al. 2002). Overall, the NUE of systems

556 utilizing organic N is poorly documented. This is a function of the inaccuracy in knowing either the
557 amount of material applied (or the N contained within it), the large variation in the rate of release, and
558 few studies tracing radioactive N through organic systems.

559

560 **3.3. Feed and manure management**

561 Animals require dietary N and amino acids (building blocks of proteins containing N) for maintenance,
562 growth, and production. Meeting the protein demand of California's animal population (cattle, poultry,
563 horses, and pets) requires more than 557 Gg N year⁻¹, 75% of which is fed to dairy cattle (Chapter 4)¹⁰.
564 The N needed to support California's livestock economy is 15% greater than the inorganic N used to
565 support crop production (557 vs 466 Gg N year⁻¹) and 53% of total cropland N (1038 Gg N year⁻¹)¹¹.

566 Only a fraction of the N contained in feed is converted into product – milk, meat, or eggs. What
567 N is not converted, passes through and is excreted in manure (Kebreab et al. 2001; Powell et al. 2010).
568 Where manure is deposited and how it is managed determines the fate of embodied N. Managed well,
569 manure N represents a resource for farmers. Managed poorly, manure N is a serious pollution concern.
570 Liptzin et al. (Chapter 4) estimate 416 Gg N yr⁻¹ is excreted, 263 Gg N yr⁻¹ (63%) of which is recycled to
571 croplands as fertilizer. The balance is released into air or water and stored in soils.

572

573 **3.3.1 Trends in California livestock production**

574 Since 1980, there has been a considerable increase in the livestock population of California (Figure 3.6).

575 The population of dairy cattle nearly doubled and the population of broilers tripled in only 27 years.

576 There were more than 1.8 million dairy cattle and 266 million broilers in 2007. But not all animal

¹⁰ Actual feed N demand for California livestock and poultry is greater than this amount because this estimate only accounts for the confined animal population. Protein requirements of grazing animals are not included.

¹¹ Total cropland N is the sum of N applied from inorganic and organic (manure and C-BNF) sources.

577 populations grew over this time period. Populations of feedlot steers, cattle and calves, and non-broiler
578 poultry species (e.g., layers and turkeys) varied over this time frame. Depending on the species, the
579 populations of these animals in California in 2007 were roughly equal to or slightly less than the
580 population size in 1980.

581 The increasing size of the animal population has certainly catalyzed more N to be transferred
582 into California’s biosphere, though the absolute impact is not known. Additional animals require
583 additional protein. Protein in feed crops originates from the atmosphere and is fixed either via biological
584 (e.g., alfalfa) or industrial means (e.g., inorganic N fertilizer). A fraction originates from California and
585 most of this as alfalfa while the majority of other dietary needs are imported. Increases in feed demand
586 therefore can determine cropping patterns in the state (e.g., alfalfa and silage corn) and influence those
587 in other regions.

588 Growth in livestock and poultry production has helped fuel California’s agricultural economy and
589 US food security. Livestock products were worth 9.8 billion USD in 2010, up 25% from 2009 (CDFA 2012)
590 and contribute nearly 30% of annual agricultural receipts in recent years. Notably, California dairy
591 operators produce 21% of the US milk and cream and egg producers rank 5th among states generating
592 6% of US total production (CDFA 2012). Receipts from the production of dairy, poultry, and cattle and
593 calves are one reason why California both currently and historically has been the top earning agricultural
594 state (in terms of farm receipts) in the nation for every year since 1948. California livestock hence
595 support the rural economy and fill a vital niche in the US food system.

596 [\[Figure 3.6\]](#)

597

598 **3.3.2 Dietary N, N-utilization efficiency, and N excretion**

599 Protein nutrition has a significant impact on productivity, profitability, N utilization efficiency, and
600 sustainability of animal production systems (Figure 3.7). Protein is critical to animal metabolism and

601 animals consuming more protein yield more milk, meat, or eggs (K. H. Nahm 2010; Kebreab et al. 2001).
602 Dairy cows, for example, fed a mixed ration with forages, grains, and protein supplements will generally
603 yield more milk than a cow consuming only forages. Yields of poultry products increase in a similar
604 fashion when fed well-balanced high-protein diets. But like fertilizer applied to the soil, the relative
605 increase in yields declines with increasing protein consumption due to inherent biological limits of the
606 animal. When the physiological threshold of assimilation is reached, excess protein is excreted.

607 [\[Figure 3.7\]](#)

608 Animals are often fed more protein than necessary to obtain the greatest possible production.
609 This is, in part, a consequence that the economic and technical efficiencies of feeding N are not equal.
610 That is, the feed N concentration at which the added cost of feeding another unit of protein equals the
611 economic gain in production is usually greater than the feed N concentration where the marginal output
612 begins to decline. For example, NRC (2001) recommends a diet containing 16.5% crude protein (CP)
613 content for lactating dairy cows. However, milk production in some systems can be equivalent when
614 cows are fed as little as 12% CP (Vandehaar and St-Pierre 2006). The actual amount of CP required to
615 meet production goals will depend on genetics and husbandry techniques unique to each environment.

616 Improvement in analytical techniques and investment in research has allowed formulation of
617 diets to meet animal nutritional needs of crude protein, rumen degradable/non-degradable protein, or
618 specific limiting amino acids (Morrison 1945; NRC 1994, 2001). Diets can be formulated to meet
619 minimum and/or maximum protein and/or amino acid requirements. The general objective in
620 formulating diets is to provide the necessary nutrition for the least cost, so the minimum protein
621 constraint is typically used because protein ingredients are usually more expensive to feed. The possible
622 exception to this rule is with the use of inexpensive by-product feeds. By-product feeds, such as
623 distiller's grains, almond hulls, cottonseed, or carrot tops, may or may not increase dietary
624 concentrations of proteins or minerals depending on the use of maximum constraints when formulating

625 diets. The widespread feeding of by-products in California highlights another important point in
626 formulating diets. The formulation of diets is constrained by the availability of raw materials,
627 composition, and cost. A balance must be reached between what is scientifically plausible and
628 practically feasible to achieve economic and environmental goals. The major obstacle in achieving a tight
629 coupling between protein supply and animal requirements is cost and the resulting decline in farm
630 profit.

631 When the protein and amino acid requirements are in balance with the animal's requirement, N
632 is used more efficiently (a higher percent of the consumed N is incorporated into animal product).
633 Partial efficiencies of N use can be calculated during each stage of production as the ratio of N converted
634 to animal product and/or retained to N consumed by the animal (ASAE 2005). Careful attention must be
635 directed to the unit of time involved for each category of animal. For turkeys and broilers, total N use
636 efficiency is equivalent to partial N use efficiency. For all other production animals (i.e., beef, dairy,
637 swine, layers), total N use efficiencies can be calculated over the life of the animal as the sum of lifetime
638 N retained and/or converted to animal product divided by total lifetime N consumed. Partial efficiencies
639 range from 15 to 64% depending on the species and production category (Table 3.2). Average partial
640 efficiency of N conversion to animal product is 14.9% for feedlot steers during the 153-day feeding
641 period, 24.4% for high producing dairy cattle, 63.7% for milk fed calves, 34.0% for grow-finish pigs, and
642 35.4% for layers. Efficiencies for broilers are near 60%. Ingested N not converted to animal product or
643 used for growth is excreted (K. Nahm 2002; Hristov et al. 2011).

644 [\[Table 3.2\]](#)

645 Diet has a profound impact on N excretion and loss. As discussed, the quantity of protein intake
646 determines the quantity of N excreted but consumption also determines manure characteristics (e.g.,
647 form of N and moisture content). Manure composition, in turn, defines the probability for certain N
648 transformations. Urea and uric acid formation and excretion increases with increased consumption of

649 dietary N, especially when animals consume N above recommended nutritional levels. Urea N voided by
650 cattle and uric acid voided by birds may be quickly hydrolyzed to NH_3 when urease and microbes are
651 present increasing the risk of NH_3 volatilization (Vandehaar and St-Pierre 2006; Xin et al. 2011). If
652 physical and chemical conditions are favorable, the process from excretion to volatilization takes place
653 rapidly, in a time span ranging from a couple of hours to a couple of days. Decomposition of organic N
654 excreted from cattle occurs at slower rates than hydrolysis of urea since organic N must be mineralized
655 first. The greater environmental stability of organic N, by comparison to urea N, increases the feasibility
656 of N collection and conservation, which presents advantages within the animal production facility.
657 However, organic N is of lower utility as a fertilizer than inorganic urea and NH_3 because of the difficulty
658 of predicting and controlling its release (section 3.2.2). A conflict, thus, arises between the ability to
659 conserve N within the animal production unit and planning for its end use as a fertilizing material on
660 croplands.

661

662 **3.3.3 Manure management**

663 ***3.3.3.1 Manure management within a confined animal feeding operation***

664 From a rancher's point of view, the goal of manure management is to maintain a clean environment for
665 the animal, reduce nuisance from odors, and improve animal health. From an environmental standpoint,
666 manure management should try to conserve manure N until it can be recycled to cropland. Although
667 manure treatment presents many pathways for N loss, and some emissions are inevitable, the primary
668 loss pathway is volatile emissions of NH_3 into the atmosphere. It is estimated that between 20 and 40%
669 of the N excreted on dairies in the San Joaquin Valley (Committee of Experts on Dairy Manure
670 Management 2005) and 4 to 70% in poultry houses worldwide (Rotz 2004) is emitted as NH_3 . These
671 wide ranges reflect the large impact of management and environmental conditions on emissions.
672 Leaching of NO_3^- to groundwater may also be a concern from concentrated facilities (Cassel et al. 2005).

673 Significantly elevated soil NO_3^- levels have been found under a dairy corral in Southern California (Chang,
674 Adriano, and Pratt 1973), but the evidence of N accumulation under feedlots and corrals from elsewhere
675 is mixed. Regardless, manure contains $416 \text{ Gg N year}^{-1}$; of which, only 263 are estimated to be applied to
676 cropland (Chapter 4). The remainder ($153 \text{ Gg N year}^{-1}$) contributes to air and water pollution, threatens
677 downwind ecosystems, and represents a lost resource.

678 Because N is lost from multiple components of the manure management train, it needs to be
679 managed throughout the entire process. It is meaningless to consider management of one practice
680 without placing it within context of the entire transfer from animal to the field. Conservation of N in one
681 management area does not guarantee conservation throughout the system.

682 Manure management practices and systems are diverse and constrained by the design of the
683 facility. Differences between freestall and open lot dairies in the Central Valley are a good example
684 (Figure 3.8). Manure deposited in freestall barns is collected by flushing water over the concrete
685 surfaces transferring it to a pond (lagoon) to be stored/treated as wastewater. Collection of manure in
686 liquid form can help minimize emissions from housing, but economic considerations limit the distance it
687 can be transported for land application (Committee of Experts on Dairy Manure Management 2005). In
688 contrast, manure in open lot dairies is deposited on the soil surface where it dries. While manure resides
689 in place, open lots are sources of NH_3 (Cassel et al. 2005). Lots are scraped and manure removed at
690 specified intervals, typically two to four times per year. After collection, solid manure is stacked and
691 stored prior to use (land application or exported offsite). Modifications of manure management
692 processes can only be made within the context of the facilities structure unless wholesale shifts to new
693 facility designs are adopted. Such transformative changes are typically cost prohibitive within the
694 current dairy economic conditions.

695 [\[Figure 3.8\]](#)

696 Until recently, manure management decisions on many California dairies were made
697 independent of N conservation or utilization. Yet, manure handling practices significantly change the
698 form and concentration of N in manure and, therefore, it is imperative to understand unintended
699 consequences of changes in practices. Four surveys documenting California manure management
700 practices have been published, but differences in the geographic extent and questions asked among the
701 surveys make comparisons tenuous (Mellano and Morse Meyer 1996; D. M. Meyer, Garnett, and
702 Guthrie 1997; D. Meyer et al. 2011). Nevertheless, it appears dairy operators are adopting practices that
703 increase ranchers' ability to manage N (Table 3.3). For example, between 1988 and 2002, the
704 percentage of respondents that used settling basins to separate solids from liquids doubled to 66% and
705 those that composted solid manure rose from 6 to 21% statewide. These two manure treatment options
706 provide greater control over manure N by isolating more homogenous manure components and
707 stabilizing N into organic matter, respectively (San Joaquin Valley Dairy Manure Technology Feasibility
708 Assessment Panel 2005). In the most recent survey, more than 95% of respondents now use lagoons to
709 store liquid manure (D. Meyer et al. 2011), helping to provide greater flexibility on when to apply
710 manure. As discussed, changes in only a single component of a complex interdependent system are
711 virtually irrelevant. Many nuances of manure management that potentially alter N dynamics on a dairy
712 facility are not covered in the surveys (e.g., frequency of collection), greatly limiting the ability with
713 much precision to determine how modifications of manure management schemes have affected
714 California N cycling.

715 [\[Table 3.3\]](#)

716 Manure management in poultry operations is considered to be more uniform than the dairy
717 industry. In confined poultry production facilities, birds are raised indoors and under roof structures.
718 This minimizes contamination of manure with rainwater and maintains a solid product that is
719 manageable and transportable. The frequency of manure removal can range from once weekly to only

720 twice yearly for California layer production systems (Hinkle and Hickle 1999; Mullens et al. 2001), while
721 manure is generally removed between flocks for broiler and turkey production. Dried material is then
722 sold for animal feed, as a soil amendment, or transported to commercial processing plants for
723 pelletization or composting. Manure characteristics (e.g., moisture content), environmental conditions
724 (e.g., temperature and wind speed), and drying method (e.g., depth of stack) will alter NH₃ emissions in
725 the house and during processing (Xin et al. 2011). Like that of dairy systems, the future of California
726 poultry manure management practices is uncertain. Implementation of newly defined housing systems
727 (Proposition 2) may change manure handling practices and subsequent N dynamics on ranches.

728 Manure management practices are habitually in a state of transition as managers seek to make
729 improvements to reduce nuisance and comply with environmental regulations. Regulations have caused
730 operators to evaluate and modify practices, which has undoubtedly changed N dynamics, although for
731 the most part inadvertently. The current regulatory trajectory will likely lead to more of the same and
732 many facilities will be faced with adopting new (often costly) manure management techniques. The
733 question becomes whether the recent perfect storm of events (low milk prices, increasing herd size, and
734 higher costs of compliance) will force producers out of the market.

735

736 **3.3.3.2 Manure management for grazing animals**

737 Cattle and calves feed on natural lands and irrigated pastures before entering feedlots for fattening and
738 finishing, being shipped out of state, or entering into the dairy supply chain. Grazing lands can be found
739 in almost every part of the state. Depending on season of the year, the foothills of the Sierra Nevada,
740 the Intermountain Region, North Coast and Central Valley are common grazing lands, with animals being
741 transported among them. Historically pastures were fertilized with approximately 88 kg N ha⁻¹
742 (Rauschkolb and Mikkelsen 1978) to increase productivity. Today, fertilization of pasture is rare. A more

743 common practice for improving feed quality and protein content of pastures is to plant leguminous
744 species, specifically clover.

745 Nitrogen use efficiency of grazing cattle is generally lower than that of confined animals (Powell
746 et al. 2010). Lower NUE results from the inability of operators to assess the CP content of pastures and
747 make adjustments to achieve the dietary balance to increase efficiency. Consequently, an even higher
748 rate of N is excreted in manure per unit of weight gain or product than in confined systems.

749 Manure excreted on pasture is not collected or stored. The distribution of deposition has a
750 significant influence over the manure N fate. On pasture, urine and feces are deposited in
751 heterogeneous patterns creating small hotspots of N addition. Depending on microbial activity, hoof
752 action, soil type, plant species composition, topography and climate, the N may be incorporated into
753 plant roots, adsorbed to soil particles, lost atmospherically, leached, or runoff (Oenema and Tamminga
754 2005; Mosier et al. 1998; Liebig et al. 2009). Since the manure itself is not managed, pasture
755 management becomes critical. Grazing patterns, stocking density, and pasture productivity will
756 determine the ability for the environment to buffer and utilize the deposited manure N. Assuming
757 appropriate stocking densities and pasture management, manure deposited in grazing systems to be
758 relatively N environmentally neutral (Tate et al. 2005).

759

760 **3.3.4 Whole farm N balances**

761 Livestock production systems are complex operations with multiple co-dependent unit processes taking
762 place simultaneously. Opportunities for N loss during manure processing abound. Because of
763 interactions between treatment processes, N sustainability for livestock production systems is best
764 assessed at the scale of the whole farm, instead of individual system components. N inputs at the farm
765 scale include feed N and sometimes bedding materials contain N (Figure 3.8). N is exported in milk,
766 meat, and eggs and manure (when it is transported off-site). Manure applied to croplands associated

767 with the farm does not factor into the calculations since it is generated and applied on farm. The
768 balance of inputs and outputs then provides a simple but imperfect tool to assess N sustainability of a
769 particular farm.

770 Reviews of dairy production systems show significant N imbalances at the whole farm scale
771 (Powell et al. 2010; Castillo 2009). European dairy farms yield between 16% and 56% of the N imported
772 in feeds and US dairy farms between 16% and 41%. On 41 dairy farms in the Western US, an average
773 yield of 36% of N was found. N that is not exported in agricultural products (e.g., 64% of imports in
774 Western dairy farms) is volatilized to the atmosphere, leached to groundwater, or stored (temporarily)
775 in soils under cropland and corrals. Whole farm N balances for California livestock production systems
776 are poorly constrained and it is not possible to draw conclusions about their relative environmental
777 performance. However, assuming California systems are within the range of US and European systems,
778 these results suggest significant room for improvement in manure management. Decreasing N imports
779 and increasing N exports would help relieve pressure on the surrounding environment. Strategies that
780 enhance N use such as staged feeding and surge irrigation of manure on croplands are available
781 (Chapter 7). Potential negative consequences of these practices on farm profitability are an obstacle to
782 their adoption in practice.

783

784 **3.4 Fossil fuel combustion**

785 Fossil fuel combustion during transportation and industrial activities releases reactive N compounds,
786 NO_x and NH₃, into the atmosphere. NO_x is produced in two principal ways¹². One, “thermal NO_x” is
787 created by the reaction of N and oxygen in air at high temperatures. Relative temperature and the
788 length of time N is at high temperature regulate the rate of NO_x production. Two, “fuel NO_x” results

¹² There is third category of NO_x production called ‘prompt NO_x’. It includes all NO_x produced that cannot be explained by either of the other two categories. It generally accounts for insignificant amounts by comparison to the other two mechanisms.

789 when N contained within fossil fuels, in particular certain oil and coal, is converted to NO_x during
790 combustion. Biogenic processes that occur in soils can also produce NO_x; however, in California, 89% of
791 NO_x, a total input of 359 Gg N year⁻¹, result from fuel combustion making it the dominant driver of
792 atmospheric concentration of this gas by far (Chapter 4).

793 Technologies used to control NO_x emissions sometimes unintentionally cause the release of
794 NH₃. Instead of reducing NO_x to the environmentally benign N₂, catalytic converters can reduce NO_x to
795 NH₃ when the air: fuel ratio is high, a common occurrence during acceleration (Kean et al. 2000; Baum
796 et al. 2001). NH₃ is also used as a reagent to control NO_x emissions from stationary sources, specifically
797 with selective catalytic reduction (SCR) technology. If the SCR system is not optimized (e.g., too much
798 NH₃ in the gas stream, temperature is too low, or the catalyst has aged), NH₃ is released directly with
799 flue gas without completing its intended reaction.

800 Once airborne, NO_x and NH₃ travel short and long distances. NO_x can be transported from 0.010
801 to 1000s of km while NH₃ usually deposits back on land after short distances. One estimate indicates
802 that nearly half of the NO_x and NH₃ produced in Los Angeles lands outside the South Coast Air Basin
803 (Russell et al. 1993). Environmental conditions controlling the atmospheric chemistry and transport of N
804 dictate when and where the N will land. Transport of airborne N compounds away from the source of
805 emissions make combustion derived N an issue of concern beyond the location of initial emission (Ying
806 and Kleeman 2009) and means there is a distinct spatial dimension to atmospheric N pollution (Zhu et
807 al. 2002; Hu et al. 2009; Durant et al. 2010; Karner et al. 2010).

808 N emissions from fossil fuel combustion are an important source of air pollution and contribute
809 to a multitude of human health concerns (Chapter 5). NO_x reacts with other pollutants in the presence
810 of sunlight to form tropospheric (ground-level) ozone. Atmospheric NH₃ is an ingredient of particulate
811 matter (PM), specifically particles of ammonium nitrate. Creation of N derived PM depends on having

812 sufficient levels of NO_x and NH₃ in the atmosphere, meaning in certain airsheds, PM reactions are NO_x
813 limited (e.g., Southern San Joaquin Valley) and in others NH₃ is limiting (e.g., South Coast).

814

815 **3.4.1 Transportation**

816 The terms ‘transportation’ and ‘mobile sources’ are not perfectly synonymous. Mobile sources include a
817 wide range of on- and off-road activities of which transportation is a part. Vehicles used in the
818 transportation of humans and goods (passenger cars, light and heavy duty trucks, etc.) dominate the
819 atmospheric NO_x emissions inventory. The cumulative consequence of transportation sources far
820 outweighs the impact of less common mobile sources such as lawnmowers and off-road recreational
821 vehicles, despite higher emissions per quantity of fuel from these other sources. Their significance to the
822 state’s atmospheric N balance justifies focusing the discussion on transportation sources.

823

824 **3.4.1.1 Temporal and spatial trends**

825 Because N emissions from fuel combustion are somewhat correlated to fuel consumption, fuel sales
826 data provide a starting point to understand emissions from the transportation sector. According to the
827 California Board of Equalization (2009), annual sales of gasoline increased 77% from 8,940 to 15,807
828 million L and sales of diesel increased by 430% from 0.6 to 3.1 million L between fiscal years ending in
829 1970 and 2007 (Board of Equalization 2010). The average annual rate of change over the same time
830 period was 2 and 5% per annum for gasoline and diesel, respectively. Sales trends demonstrate that
831 there have been massive historical increases in the consumption of fuel for transportation in recent
832 years, which has undoubtedly heightened the risk for additional atmospheric N loading. The threat is
833 unlikely to be abated anytime soon. A recent projection suggests gasoline consumption in 2030 will be
834 54% higher than 2008 (Caltrans 2009).

835 Increased fuel sales have been in part catalyzed by growth of the vehicle fleet and distance
836 traveled per vehicle (Figure 3.9). For example, the vehicle population in California increased 109% from
837 12.1 to 25.4 million vehicles between 1980 and 2007. The number of light duty trucks on the road
838 increased 212% (from 1.7 to 5.3 million vehicles), medium-heavy duty truck population more than
839 doubled (111%) to 0.24 million, and the number of passenger vehicles increased 68% from 7.6 to 12.8
840 million vehicles. In addition, vehicles were traveling further distances. In 2007, total vehicle km traveled
841 equaled 1.49 billion km (CARB 2012). That distance was a 129% increase from 0.65 billion km in the 27
842 years since 1980. The most significant growth in distance traveled was for medium-heavy trucks (109%
843 to 0.014 million) versus 77% for passenger vehicles. This trend contrasts sharply with the comparison
844 between the populations of these two vehicle classes. Of the two, passenger vehicle population
845 increased more rapidly over this time frame. Less substantial but significant rises in the activity of larger
846 mobile emission sources—trucks, buses, aircraft, and trains—have been demonstrated in some parts of
847 the state as well (Reid et al. 2007; Corbett et al. 1999). Recently, ocean-going vessels have received
848 increased attention because as much as 70% of emissions takes place near ports (Corbett et al. 1999).

849 [\[Figure 3.9\]](#)

850 Transportation activities have historically been and continue to be the driving force in
851 combustion derived NO_x emissions (CARB 2010; Cal EPA 2013b). Eighty-six percent of NO_x in 2008 was
852 derived from on and off-road mobile sources statewide (Cal EPA 2013b). However, the relative
853 significance of the various vehicle classes is changing. Of these, heavy-duty diesel vehicles, trucks and
854 buses were responsible for 37% of the mobile source emissions (or roughly 31% of the total emissions)
855 (Figure 3.10). Emissions from heavy-duty diesel vehicles are now the largest source of NO_x in the state.
856 Interstate trucks accounts for 14 to 17% of the truck population and 28 to 29% of the distance traveled
857 (Lutsey et al. 2008). This represents a departure from previous trends (Figure 3.10). As little as 16 years
858 ago, NO_x emissions resulted mostly from passenger vehicles. The change in the relative significance of

859 NO_x sources can be traced to aggressive technology forcing regulations on passenger vehicles and more
860 lax policy for diesel engines (Sawyer et al. 2000). Rules to regulate emissions from the latter sources are
861 currently under various stages of development and implementation with CARB.

862 [\[Figure 3.10\]](#)

863

864 **3.4.1.2 Technological change**

865 Source activity¹³ alone, however, does not determine N gas production. Emissions are the product of the
866 activity level such as number of cold starts or distance driven and the technology such as catalytic
867 converters or fuel being employed. These factors interact in dynamic ways to create (and control)
868 emissions. Traffic conditions, the age of the vehicle, and gasoline composition significantly affect the
869 context of combustion and hence the total amount and relative proportions of compounds in the
870 emissions profile (Bishop et al. 2010). Technological change is the reason NO_x emissions in California
871 have been declining, despite significant increases in vehicle population and total distance traveled.
872 Changes in engine performance have offset the impact of the transportation sector.

873 Major components of vehicle design, comprised of vehicle type, engine, and fuel combinations,
874 can be thought of as an integrated system that together affect the risk of emissions and constrain
875 mitigation options. The type of technology in use is largely determined by the fuel and vehicle type.
876 Technological changes for light-duty vehicles that run on gasoline have been the most radical. Utilization
877 of positive crankcase ventilation systems, exhaust gas recirculation systems, and three-way catalytic
878 converters have all helped control NO_x pollution. More recently, computer-controlled fuel injection
879 systems and on-board diagnostic systems provide the engine information that helps it maintain the
880 appropriate stoichiometric air-to-fuel point for the catalysts that convert NO_x to N₂ to function properly.
881 In addition to engine refinements, fuels have been reformulated to enhance engine modifications. Low

¹³ Activity refers to human actions that cause emissions such as driving.

882 sulfur concentrations—which are standard in California now—are a common feature of reformulated
883 gasoline. Use of low sulfur gasoline is significant because sulfur ruins catalysts' effectiveness.

884 Technological changes for other vehicle/fuel combinations (e.g., medium- and heavy- duty
885 vehicles) have been less extensive. For the most part, however, control technologies are similar for
886 other gasoline-powered vehicles. Some modifications have occurred though. Diesel engines have
887 changed combustion chamber design, operate at lower engine speeds, and use electronic control for
888 improved timing, amongst other improvement to reduce NO_x. Opportunities are now also available to
889 use exhaust gas recirculation systems and particle traps to reduce NO_x and primary PM emissions.

890 The importance of control technology and technological change to control N emissions from
891 fossil fuel combustion cannot be overstated. Typically only 10% of the fleet is responsible for the
892 majority of emissions, meaning there are a small number of high polluting vehicles on the road. High
893 polluting vehicles are generally, but not always, older. Age of the vehicle is important because it defines
894 the technology in use and often the condition of the technology. Catalysts and other control
895 technologies deteriorate over the lifespan of a vehicle. It is for this reason that fleet turnover and
896 renewal has been critical to past gains and will continue to underscore future N emission reductions
897 from this source.

898

899 **3.4.2 Energy and industry (stationary sources)**

900 Stationary sources of N emissions include any non-mobile sources. In California, major stationary source
901 categories include: boilers, steam generators and process heaters, utility boilers, gas turbines, internal
902 combustion engines, cement kilns, glass melting furnaces, waste combustion, residential water heaters,
903 and residential space heaters. Stationary sources were only responsible for approximately 11% of NO_x
904 emissions in 2008 in aggregate (CEPAM 2009). Of this, fuel combustion contributes 71%, or roughly 8%
905 of the total NO_x inventory—335 Mg. Fuel combustion by stationary sources is therefore a relatively

906 insignificant driver of N cycling in California today. That was not always the case, however. In 1980,
907 stationary source fuel combustion contributed >21% of the state's NO_x, 954 tonnes. In the 20 years
908 between 1987 and 2007, emissions were cut by nearly two-thirds. Reductions occurred despite the
909 number of stationary sources producing NO_x, increasing from 3,437 to 9,296, a 170% increase, over
910 that timeframe (CARB 2010).

911 Emissions reductions can be, in part, attributed to the fact that stationary sources are point
912 sources. Though there are a large number of individual NO_x producers (e.g., >9,000 in 2007), the vast
913 majority contribute very small fractions, if any, to the total. Eighty percent of emissions were derived
914 from 152 and 187 facilities in 1987 and 2007, respectively. The skewed distribution towards a relatively
915 few sources improves the ability for targeted response and increases efficiency of source control
916 actions. Compared to agricultural facilities (>80,000 farms), the number of significant stationary sources
917 is virtually zero.

918 Remedial actions have been further enhanced by development and uptake of control
919 technology. There is some evidence that technological advances that reduce N emission are becoming
920 more prevalent (Kirschstetter et al. 1999; Yeh et al. 2005). Emissions reductions generally are the
921 consequence of either modifying combustion conditions or capturing gases prior to release. Popp (2010)
922 examines trends in adoption of NO_x-reducing technology at coal-fired power plants across the US and
923 found that between 1990 and 2002 there was a 375% increase in the adoption of combustion
924 modification technologies, but the use of post combustion technologies lags behind. Presumably, post
925 combustion technology adoption has been slower due to implementation and operational costs. Power
926 plants in California are not typically coal-fired. However, California energy demands requires import of
927 energy from beyond state boundaries, much of which is produced from coal. In California power plants,
928 greater market penetration of post combustion technologies, such as SCR, has occurred. More than 60%

929 of the energy generated with fuel-fired gas turbines in the state apply post-combustion controls (EPA
930 2004).

931 The example of California power plants illustrates an important concern; the potential for
932 pollution leakage. Leakage refers to shifting the pollution burden from one entity to another, be it a
933 location or environmental system. In this case, stringent regulatory controls coupled with high market
934 demand have created a system where California needs are accommodated at the detriment of other
935 places. Whereas we illustrate leakage here, the potential for pollution swapping underscores essentially
936 any change in a direct driver.

937

938 **3.5 Industrial processes**

939 Nitrogen is used for a variety of industrial purposes. Globally, industrial uses account for 18% of
940 synthesized NH_3 (Yara 2009; Yara 2012). In the US, estimates of non-fertilizer use range from 12 to 28%
941 of the total consumption (produced or imported), depending on the year and the data source (Chapter
942 4, Table 4.18). A recent estimate indicates that non-fertilizer N use accounted for 14% of total US NH_3
943 consumption in 2010 (USDI 2012).

944 NH_3 fixed via the Haber-Bosch process is the starting point for N-based chemicals. The resulting
945 NH_3 can be used as a raw material in industrial systems itself or further processed into a series of
946 ingredients—nitric acid, ammonium nitrate, or urea (Appendix 3.5). NH_3 is primarily used in the
947 production of ammonium salts—ammonium phosphates, ammonium nitrate, and ammonium sulfate.
948 Ammonium salts are common fertilizers and by comparison, have relatively few industrial uses. NH_3
949 does however have a role in the production of certain chemicals, especially melamine and caprolactam,
950 which are important in the production of nylon and plastics. NH_3 can also be used to remove air toxins
951 and reduce pollutant loads of exhaust gases from point sources burning fossil fuels.

952 Many industrial N uses rely on intermediate N products such as nitric acid and urea. Conversion
953 of NH_3 to nitric acid occurs via the Ostwald process (under high temperature and pressure). Nitric acid is
954 most commonly known for its use in making explosives—e.g., ammonium nitrate and nitroglycerine.
955 California consumed an average of about 35,000 Mg of industrial explosives and blasting agents a year
956 (1994-2009). Nitric acid can also be used in producing primary metals, including as an extracting agent
957 for copper and gold from their ores. Production of nitric acid is now one of the top three most common
958 non-fertilizer uses of N in the US (USDI 2012).

959 Industrial N use is arguably the most poorly characterized, monitored, and understood parts of
960 the N cycle. This is significant because the demand for industrial NH_3 is projected to increase. Forecasts
961 estimate that global demand will increase by 21% between 2007 and 2013 alone (IFA 2010). Market
962 expansion will partly result from an increased demand for N-containing products and discoveries of new
963 uses.

964 Just how significant a driver industrial N use is to the overall N cycle of California is difficult to
965 determine. Few statistics are kept at subnational levels. One approach to examine its potential leverage
966 is to estimate the size of the flow based on per capita consumption. Estimates suggest per capita
967 consumption in the US ranges between 2 and 9 kg N capita⁻¹ year⁻¹, not including N used for explosives
968 (Domene and Ayres 2001). Though there is a greater than four-fold difference between the minimum
969 and maximum, the higher end of the range may be more probable for today's consumption patterns as
970 similar levels have been found for Western Europe (Stoumann et al. 2011). Assuming 7.5 kg N capita⁻¹,
971 industrial N use would be responsible for transferring approximately 283 Gg N year⁻¹ into California. That
972 suggests the industrial N use would be responsible for a transfer of N into California equivalent to more
973 than half that of inorganic N fertilizer applications.

974 Industrial N use is not environmentally benign, as industrial processes can be a significant source
975 of emissions directly and over the lifespan of the materials created. Emissions from chemical processes

976 may end up in either air or water depending on the product. Nitric acid production released 3% of US
977 N₂O in 1996 (Domene and Ayres 2001). Explosives release most of the embodied N as N₂ but a fraction
978 is NO_x and N₂O. Industrial N end-products also tend to accumulate in high-density settlements, in
979 structures or landfills. Given the longevity of many industrial N products, this pool of reactive N provides
980 a resilient N legacy that releases N slowly into the environment. Where it is concentrated, industrial N
981 may pose considerable long-term environmental and human health concerns.

982

983 **3.6 Wastewater management**

984 Human consumption concentrates N in settlements and urban areas, much of which is discarded in
985 garbage, refuse, and human excretions creating N enriched wastes. Wastes are then collected,
986 processed, and discarded as part of the municipal solid waste or wastewater stream (Appendix
987 3.6). Spent water, in particular, contains a substantial latent pool of N due to its constituent mass of
988 feces, urine, industrial waste, and byproducts of food preparation. In California, the size of the
989 excrement-derived wastewater N flow is approximately 174 Gg N yr⁻¹ (Chapter 4). Whereas this
990 wastewater represents only a relatively moderate sized flow of N by comparison to others (e.g., fertilizer
991 or fuel combustion), its importance is partially derived from the fact that N removal was not a historical
992 goal of treatment. Consequently, it was discharged directly into receiving ecosystems. Discharge to the
993 ocean is the most common fate of wastewater N in California, with smaller amounts ending up in
994 biosolids, emitted as gases during treatment, applied to soils, or discharged to surface waters (Chapter
995 4).

996 Irrespective of the ultimate receptacle receiving the wastewater (freshwater, land, or marine),
997 wastewater N presents environmental concerns. The potential for N to pollute marine systems is well
998 known (e.g., the hypoxic zones in the Gulf of Mexico and Chesapeake Bay), though similar impacts off of
999 California's coast are less pronounced (see Chapter 5). But addition of even small concentrations of N

1000 into freshwater systems can often overwhelm them. Background N levels in aquatic systems are
1001 typically quite low. Any addition can disrupt the functioning of food webs and ecosystem health
1002 Discharges to land are no more environmentally friendly. N not denitrified by natural soil attenuation
1003 processes elevates soil N content and increases leaching potential. Lund and colleagues (1976)
1004 investigate inorganic N concentrations below sludge ponds and found elevated NO_3^- -N and NH_4 -N levels
1005 at multiple depths below the wastes by comparison to control areas indicating downward percolation of
1006 N from waste. Therefore, although the results from a study performed nearly 40 years ago may no
1007 longer be accurate, this suggests that wastewater discharge can cause acute pollution.

1008 Technologies to remove N from wastewater are available, however. Wastewater treatment
1009 takes place in either of two ways. In California, it is typically processed at a centralized, regional
1010 wastewater treatment plant (also known as a publicly owned treatment works). Or when sewage
1011 systems are not available to collect and convey the material to a centralized location, wastewater can be
1012 treated with onsite wastewater treatment systems (sometimes referred to as septic systems). It is
1013 necessary to mention that N removal from wastewater is a time, energy, and money intensive process.
1014 Discussion of the extent of wastewater treatment must consider the social, economic, and
1015 environmental context in concert (Muga and Mihelcic 2008). Chapter 7 of this volume further discusses
1016 wastewater treatment options.

1017

1018 **3.6.1 Publicly owned treatment works (POTWs)**

1019 Centralized treatment plants process about 90% of human wastewater generated in California (Chapter
1020 4). The amount of wastewater treated at each plant is relative to the size of the population it serves,
1021 with a typical value around $379 \text{ L capita-day}^{-1}$ depending on the degree of water conservation.
1022 Wastewater contains about $13.3 \text{ g N capita-day}^{-1}$ (Metcalf and Eddy 2003). Based on this estimate and

1023 the 2010 population of 37.25 million, POTWs process 180 Gg N year⁻¹. This estimate is 10% higher than
1024 that found in Chapter 4 in part because of population growth between 2005 and 2010.

1025

1026 **3.6.1.1 Wastewater treatment**

1027 When considering the effects of wastewater on N cycling, it is useful to start with collection systems.

1028 For a majority of the population in California, wastewater and raw sewage are transported through a
1029 system of pipes and pumps to a municipal POTW. For a variety of reasons, including cost, most
1030 conveyance systems are not maintained adequately. Aging infrastructure, poorly fitted pipes, and
1031 seasonally high flow can cause wastewater collection networks to leak through overflow and seepage
1032 during transit.

1033 Sewage systems overflows (SSO) and sewage exfiltration (leakage) cause wastewater to escape
1034 into the surrounding soil and potentially reach surface waters or leach into groundwater (Wakida and
1035 Lerner 2005). Between 1970 and 2011, there were 11,084 SSO incidents reported throughout California
1036 (Cal EPA 2013c). Only 10% of the sewage was recovered and 84% or approximately 141 million L
1037 reached surface waters (Cal EPA 2013c). Overflows are most significant when the untreated wastewater
1038 enters sensitive water systems, which can impact aquatic systems and potable water supply. Common
1039 causes of SSO are infiltration and inflow of stormwater, and blockages by grease, debris, or plant
1040 material. Sewage exfiltration is more difficult to identify or quantify because it tends to occur below
1041 ground. Work suggests that leakage may range anywhere from 1 and 25% of N transport (Viers et al.,
1042 n.d.).

1043 Once sewage reaches the POTW, it may undergo physical, chemical, and/or biological
1044 treatment. The type and extent of wastewater treatment processes employed has a large effect on
1045 nutrient removal and the final N load of the effluent (Table 3.4). Broadly, the technologies can be

1046 grouped into primary, secondary, and tertiary treatment¹⁴. During primary treatment, a portion of the
1047 floating and settleable solids are removed through screening and/or sedimentation in clarifiers.
1048 Secondary treatment converts wastewater organic matter into new bacterial cells and carbon dioxide.
1049 The greatest potential to remove N from wastewater occurs during the secondary treatment processes.
1050 However, in accordance with their NPDES permit, many large wastewater treatment plants do not
1051 remove nitrogen and instead control the treatment process to prevent nitrification, resulting in high
1052 effluent ammonium concentrations. To remove N during secondary treatment, an increase in retention
1053 time and energy for aeration is needed to accomplish nitrification, followed by denitrification in anoxic
1054 zones. Thus, the removal of N requires a more intensive secondary treatment process, which is referred
1055 to as biological nutrient removal (BNR). To maintain a steady-state secondary process, microbial cells
1056 must be removed periodically. These cells, along with the primary solids, are collectively called “sludge”
1057 and removed for further processing (see discussion of biosolids below). Tertiary treatment aims to
1058 remove any remaining suspended materials following secondary treatment using filtration. Tertiary
1059 treatment is most often performed to meet regulatory requirements for water reuse projects and does
1060 not have a significant impact on effluent N content.

1061 [\[Table 3.4\]](#)

1062 It is important to remember that nitrification-denitrification transform a significant portion of
1063 wastewater N into N₂ and other nitrogenous gases. N₂ gas is the overwhelming end product of these
1064 processes, with more than 90% of the N being volatilized in this form. However, N₂O is produced as a
1065 byproduct of incomplete conversion by denitrifying microbes. Consequently, utilizing
1066 nitrification/denitrification increases emissions of this climate forcing gas while achieving the goal of
1067 reducing the N load in wastewater. A recent study of wastewater treatment in California shows that
1068 treatment for N removal increases N₂O production from ~0.5% of the N in influent to as much as 2%.

¹⁴ For a thorough description of wastewater treatment processes and their effect on N removal see Tchobanoglous et al. 2014.

1069 However, the authors also recommend making comparisons to N₂O emissions from high-N wastewater
1070 subject to primary and secondary treatment only, which was not available in this study (Townsend-Small
1071 et al. 2010).

1072 The amount of N in effluent discharged from POTW depends on the level of treatment, be it
1073 primary, secondary, or tertiary and the conditions of biochemical controls. The efficacy of N removal in
1074 wastewater treatment processes is related to the availability of carbon, temperature, alkalinity, use of
1075 anoxic zones, solid retention time, dissolved oxygen, and hydraulic retention time (US EPA 2008). By
1076 using advanced secondary treatment, effluent levels can be well below 10 or even 2 mg/L NO₃-N.

1077 Following processing, wastewater effluent may be reused for various applications or, more
1078 commonly, discharged to surface waters or applied to land. For small POTWs, the specific effluent
1079 dispersal scheme will depend on the location of the POTW and time of year. However, nearly all-large
1080 POTWs discharge to surface waters; including rivers and lakes for inland systems, and to the ocean for
1081 coastal cities. By one estimate, 49,227 Mg of solids and 5,110 million L of effluent each day are
1082 discharged directly into the ocean (Hauser et al. 2010). Most of the ocean discharge is from the Los
1083 Angeles (38%) and San Diego (33%) regions. Many coastal wastewater facilities do not remove N prior to
1084 ocean discharge. However, inland POTWs are being scrutinized because of the realization, by the public,
1085 that wastewater effluent is being discharged into rivers and lakes that are key water supplies for
1086 downstream communities; a practice known as “unplanned indirect potable reuse” (Asano et al. 2007).
1087 It is anticipated that pressure to improve effluent water quality will result in greater implementation of
1088 wastewater denitrification systems.

1089 Biosolids consist of primary and secondary solids from centralized POTWs and sludge removed
1090 from septic tanks, known as septage. As a result of increasing population, the generation and use of
1091 biosolids (processed sludge) is also increasing in California. In 1988, it was estimated that 339,450 dry
1092 Mg were produced, while in 2009 more than 650,000 dry Mg were generated, a 91% increase over a 20

1093 year period. Most of the biosolids are produced at 10% of the POTWs within Region 4 – Los Angeles -
1094 producing nearly 40% of the state total in 1988, 1991, and 1998 (CASA 2009). These reports also
1095 suggest the use of biosolids is changing. In 1988, 60% of biosolids were sent to landfills, while in 2009
1096 more than 61% were applied to land. While the application of biosolids to land is controversial, in part
1097 due to the past practice of combining industrial wastes with domestic and commercial sources, it does
1098 represent an important opportunity for recycling organic N back to soil systems, and thereby could also
1099 reduce the need for synthetic fertilizer, which requires fossil fuels to produce.

1100

1101 **3.6.1.2 Trends in wastewater N and treatment**

1102 The concentration of N in wastewater is predictable and correlated with the size of the population. The
1103 population census can therefore be used as a reasonable proxy for wastewater N, greatly enhancing our
1104 knowledge of trends in wastewater N impacts. According to the 2010 Census, California is now home to
1105 more than 37 million people. Much of the growth has occurred since the middle of the last century. Ten
1106 million people lived in California in 1950, up from less than 2 million in 1900. By 2020, California's
1107 population is estimated to reach 42 to 48 million. Assuming direct proportionality and a constant
1108 percentage of persons serviced by POTWs, the quantity of wastewater N produced in California has
1109 increased more than two-fold over 60 years. Over this period, diets have been changing, which affects N
1110 concentrations in wastewater, and population growth has largely resulted in more developed areas,
1111 which are usually connected to centralized treatment systems. The increase in population and increased
1112 protein consumption suggest that the estimate of a tripling of wastewater N processed by POTWs since
1113 1950 is likely conservative.

1114 Reports suggest California facilities are treating wastewater to the highest standard in history.
1115 Between 1997 and 2008, the percentage of facilities using advanced secondary and tertiary processing
1116 increased from 7 – 15% and 18 – 20%, respectively for the facilities reporting (Table 3.4). As described

1117 in the 2007-2008 report (SWRCB 2008), nearly 80% of processed wastewater receives at least secondary
1118 treatment and 50% of the total flow potentially receives advanced secondary and tertiary treatment.

1119 Though the trend seems to indicate enhanced N removal, it is a challenge to estimate the true
1120 impact of wastewater management on N at POTWs. Facilities report the levels at which they have the
1121 capacity to treat wastewater and the amount of flow they are capable of treating. Neither the
1122 proportion of wastewater nor the extent to which it is treated are reported. It can be assumed that N
1123 removal will occur to below the minimum necessary to be in compliance with discharge requirements.
1124 Furthermore, standard N removal relies on the biological mediated process of nitrification and
1125 denitrification, processes very sensitive to environmental conditions—e.g., carbon and oxygen
1126 availability and temperature. Because of fluctuating condition through time, wastewater processed with
1127 the same unit process at the same facility will have variable effluent N concentrations.

1128

1129 **3.6.2 Onsite wastewater treatment systems (OWTS)**

1130 Developments in remote areas and some industrial sites cannot be connected economically to sanitary
1131 sewer infrastructure. These facilities utilize OWTS, sometimes referred to as septic systems to treat
1132 wastewater prior to discharge¹⁵. Between 1970 and 1990, the percentage of California's population
1133 using OWTS declined from 12.2% to 9.8% (USDC 1940-1990) . Despite this proportional decline, 28%
1134 more people (1.09 million) reported using septic systems in 1990 due to population growth. In 2002, it
1135 was estimated that approximately 10% of California's population, about 3.5 million people, relied on
1136 OWTS to treat wastewater and about 12,000 new OWTS are set-up each year(SWRCB (State Water
1137 Resources Control Board) 2015; Leverenz, Tchobanoglous, and Darby 2002).

1138 Historically, a septic tank provided the only treatment prior to land application from OWTS,
1139 usually by subsurface infiltration. Because only a small fraction of wastewater N accumulates in the

¹⁵ The term septic system is used because of the widespread use of the septic tank for low-maintenance primary solids removal.

1140 sludge in septic tanks, the effectiveness of the system for the treatment of N is dependent largely on the
1141 physical, chemical, and biochemical characteristics of the soil (US EPA 2002). The basic model for soil-
1142 based N removal from septic tank effluent is adsorption of ammonium on clay particles around the
1143 dispersal system, nitrification when unsaturated conditions develop, and denitrification under saturated
1144 conditions that occur with the next hydraulic load (e.g., flush of wastewater). Thus, nitrogen removal is
1145 compromised under certain circumstances, including sandy soils, high groundwater areas, and in
1146 saturated systems.

1147 At 10% of California's wastewater, OWTS have only limited ability to impact total N cycle in
1148 California (e.g., 17.4 Gg N year⁻¹, Chapter 4). In situations where OWTS systems function improperly,
1149 sewage discharges N directly into the surrounding environment. OWTS N in these areas may be a threat
1150 to local resources (Broehm et al. 2009; Walters et al. 2011). In 2001, a survey of 47 California
1151 jurisdictions with 912,949 individual sewage systems issued 4,831 repair permits, a median of 0.5% of
1152 the operating systems (CSWRCB and EPA 2003).

1153 Modern onsite systems have been engineered to utilize the same processes used in centralized
1154 treatment systems to convert wastewater NH₄ into an inert gas, nitrification and denitrification. A
1155 variety of treatment trains for OWTS are available. Nitrification and denitrification can either be
1156 performed in conjunction in a single unit or in segregated units. In the single stage process, aerobic and
1157 anoxic decomposition take place within the same reactor. Periods of aeration alternate with periods
1158 without aeration to accomplish nitrification and denitrification. The availability of carbon (as an electron
1159 donor) is the primary limitation of N removal in single stage treatment. The effectiveness of single stage
1160 systems range between 40% and 65%, and the efficacy of N removal can reach 75% if effluent is recycled
1161 back into the reactor. In the two-stage unit, nitrification occurs in a separate location than
1162 denitrification. Moderating pH during the nitrification stage and providing an electron donor in the
1163 second stage are concerns with these systems. However, if operated properly, two stage systems

1164 achieve high levels of efficiency of N removal (60 – 95%). Theoretically, modern OWTS can achieve high
1165 levels of effluent quality, similar to that of centralized facilities, but the vast majority do not. As with
1166 POTWs, OWTS must provide the requisite environment to sustain biological treatment mechanisms.
1167 Under intermittent management and sewage flow, treatment conditions are typically not optimized.
1168 Realized N removal efficiency of advanced, well maintained systems typically are only 40 - 60%, well
1169 below efficiency of POTWs that treat for N (Leverenz et al. 2002; US EPA 2008).

1170 Between 70 and 80% of the N in the OWTS influent is derived from human excrement (Lowe
1171 2009). The remainder of the N mass is a function of consumer chemical and product use and food
1172 preparation. Isolating waste streams with unique characteristics facilitates tailored management of N
1173 properties of each. Source separation of wastewater is an emerging strategy in Europe for nutrient
1174 recovery from domestic sewage. However, the cost of retrofitting infrastructure, toilets and domestic
1175 pipes is a limiting factor at this time.

1176 Because of lack of control and other challenges associated with incidental N removal in the soil,
1177 engineered N removal systems are being required in some areas. The effluent quality requirements for
1178 onsite systems are based on site specific considerations, mostly concerned with leaching and
1179 accumulation of nitrate in groundwater. It is anticipated that regulatory objectives to protect the
1180 quality of groundwater will result in greater use of OWTS designed for N removal (e.g., SB 885).

1181

1182 **3.7 Land use, land cover, and land management**

1183 Public and private entities modify land use, cover, and management practices to maximize societal and
1184 personal benefit. Each conversion implies a unique type of change to the physical characteristics of a
1185 given land parcel. Land use change refers to a shift between two different classes of use (e.g., among
1186 agricultural, natural, or development). Changes in land cover denote transformations of the surficial
1187 material (e.g., from forest to grassland). Perhaps the most common changes are those where land use

1188 and land cover change simultaneously (e.g., grasslands to agriculture). Land management, a less often
1189 discussed third category, does not necessarily change use or cover. It is included here because it
1190 typically alters the intensity of N fluxes and flows (e.g., increased N fertilizer use with more intensive
1191 agriculture or increased fuel use with exurban development).

1192 Nitrogen cycling and emissions are directly related to land use, cover, and management. Land
1193 use, cover, and management decisions affect N dynamics in at least two ways. First, they alter the
1194 magnitude and speed of N cycling because the magnitude of N inputs, the potential for specific
1195 transformations, and the likelihood of certain N loss pathways differ considerably between the original
1196 and the derivative state (Table 3.5). The last effect is particularly significant because it means that
1197 landowner choices determine not only N dynamics on the piece of land itself but also how it interacts
1198 with the wider N cycle. For example, agricultural areas tend to be sources of NO_3^- to groundwater while
1199 urban areas tend to emit N compounds into the atmosphere. Various land uses alter the entry point of
1200 reactive N compounds into the environmental systems.

1201 [\[Table 3.5\]](#)

1202 Though N cycling within various land uses, cover, and management has long been studied (see
1203 references in sections 3.3 – 3.8), the importance of transitions among land uses, cover, and
1204 managements for N cycling and the environment has only recently become appreciated and remains
1205 poorly characterized in California. Viers et al. (2012) demonstrate the potential impact. Examining
1206 trends in land use area, crop mix, yields, and N fertilization rates since 1945, the authors' analysis
1207 indicates that the broad scale conversion of natural areas into intensive agriculture of the Tulare Lake
1208 Basin has contributed to higher NO_3^- levels in the aquifer. These estimates are consistent with the
1209 hypothesis that land use change in California has the potential to increase non-point source pollution
1210 (Charbonneau and Kondolf 1993). However, changes in land use, cover, or management do not
1211 necessarily lead to greater N loading to the environment. Between 1971 and 2001, there was a 31%

1212 increase in effluent volume pumped into oceans in Southern California as a result of development, yet
1213 mass emissions of NH_4 decreased 18% (Lyon and Stein 2002). Improved management at large POTWs
1214 mitigated development's impact. Historic land use, cover, and management shifts have caused massive
1215 changes to N input, exports, and storage in California's landscape. The net effect is a function of factors
1216 that often interact in ways difficult to predict. Incompletely documented transitions mean most
1217 conclusions are only speculative at this time. Quantification of major land use, cover, and management
1218 activity trends is a first task in understanding the potential consequences of California's landscape in
1219 transition.

1220

1221 **3.7.1 Developed areas**

1222 The size and density of developed areas of California have been expanding over the past forty years.
1223 Between 1973 and 2000, developed areas increased their land base by 37.5% and now account for 4.2%
1224 of California's total area (Table 3.6). Over the same time period, regions experienced a variety of
1225 development patterns. Development declined by 5.0% in the East Cascades and Foothills. In the
1226 Southern California Mountains, it increased 44.8%, near an order of magnitude difference. Population
1227 density has risen concordant with the expansion of developed areas but growth rates are variable
1228 depending on the city. The number of people per km^2 in Fresno and Redding rose by 187 and 382%,
1229 respectively between 1970 and 2010. Larger cities grew less rapidly. The Sacramento population rose
1230 87% and South San Francisco grew 41% over the same time period (USDC 2013). Not surprisingly, data
1231 clearly show that California has become more urban and populous in the last 40 years. A question
1232 relevant for this discussion becomes, what was lost during this evolution?

1233 Expansion of developed areas has come at the expense of agricultural and natural areas.
1234 Reconstructions from historical satellite imagery between 1973 and 2000 show that 3,884 km^2 of
1235 agricultural land, grasslands and shrubland have been developed (Sleeter et al. 2010). The relative

1236 proportion of the converted land has shifted over time. Development was largely built on top of
1237 agricultural land between 1973-1980 and 1992-2000, with 697 km² and 470 km² converted, respectively
1238 (Sleeter et al. 2010). Conversion of agricultural land to development has reached double-digit growth
1239 rates in some regions since the early 1980s (CDC 2010). During the two intervening periods,
1240 development occurred more on grasslands and shrublands than agricultural lands with 448 (1980-1986)
1241 and 1,037 (1986 – 1992) km² converted.

1242 [\[Table 3.6\]](#)

1243 Growth of developed areas radically modifies the N cycle. Development increases N imports
1244 from food, fertilizer, and fuels creating N hotspots. Urban expansion replaces plant cover, often
1245 agricultural or natural lands, with a built environment. Natural hydrologic and soil processes are altered
1246 or arrested. The extent of impervious surfaces and drainage increases, though the magnitude depends
1247 on the type of development—high-density, suburban, or exurban. Expansion of engineered structures
1248 results in efficient collection and conveyance of N around the landscape. N accumulated on pavement
1249 moves in stormwater runoff, trimmed grass becomes green waste, and waste discarded by human
1250 becomes sewage or trash. All eventually is deposited and stored within the urban areas (e.g., landfill) or
1251 exported beyond its boundaries (e.g., into the Pacific Ocean or local streams in California). The high
1252 concentration of N in wastes has the tendency to saturate and overwhelm the receiving environment's
1253 buffering capacity and can cause local and regional environmental contamination (Groffman et al. 2004).

1254 [\[Box 3.4\]](#)

1255

1256 **3.7.2 Agriculture**

1257 Relocation and intensification are two dominant processes shaping California agriculture in recent
1258 history. Agricultural relocation is a significant phenomenon for N cycling. It completely reengineers the

1259 N cycles in the new location since N flows and turnover in agricultural systems are generally much larger
1260 than that in natural areas.

1261 When faced with urban encroachment, farm operators have historically transferred their
1262 operations to new locations in new regions. Displacement of dairy and citrus producers from the Chino
1263 Basin and Los Angeles area to the lower and eastern San Joaquin Valley, respectively are two examples
1264 from the 1970s. More recently, high value horticultural crops—e.g., vineyards—have been spreading
1265 into the foothills of the Sierra Nevada or the North Coast, replacing grasslands and oak woodlands.
1266 Merelender et al. (2000) show that more than 4500 ha of grapes were planted in seven years (1990-
1267 1997) in Sonoma County alone (almost 25% of the total). Farmers often take the opportunity to change
1268 management practices by updating technology or shift to new commodities when they move (Hart
1269 2001).

1270 Relocation has allowed there to be only a nominal decline in the agricultural land base despite
1271 urban encroachment. Estimates based on USDA Agricultural Census Data and remote sensing agree, and
1272 suggest that there has only been about a 1% reduction in agricultural area statewide since the early
1273 1970s (Hart 2003; Sleeter et al. 2010). The statewide balance may be deceiving, however. Some regions
1274 have lost most of their agricultural heritage to development. Others, such as the Imperial Valley, have
1275 seen considerable growth in agricultural area. Agriculture has generally moved from prime locations
1276 with high quality agricultural soils and water access to more marginal lands. According to the FMMP
1277 (2010), average annual rates of decline of “prime farmland” and “farmland of statewide importance” in
1278 their surveyed regions were 21 and 9%, respectively between 1984 and 2006. Shift in production to
1279 farmland of lesser quality may have negative but also counterintuitive effects on N cycling processes.
1280 Marginal lands typically are steeper and have thin, erodible soils, and may require more N fertilizer. The
1281 combination of these factors would likely increase the potential for N loading to the surrounding
1282 environment. Since at least 1993, this indirect consequence of agricultural relocation has been

1283 recognized in California (Charbonneau and Kondolf 1993), but this hypothesis is difficult to test.
1284 Interactions between the environment condition and the chance of compensation by management
1285 practices complicate generalization about the consequence of relocation on N, though N loss is probable
1286 without significant adjustments in management.

1287 Conversely, agricultural intensification (a change in land management and sometimes cover)
1288 presents one of the clearest effects on N cycling. The most obvious result of agricultural intensification is
1289 increased N fertilizer use. We estimate California croplands are becoming more N intensive; an average
1290 of 25% more N fertilizer was applied per crop per acre in 2005 versus 1973 (Section 3.2.1). For the most
1291 part, this increased N use has been offset by simultaneous increases in yield (Section 3.2.3). Croplands
1292 have become more N intensive in a second, more obscure, way. Plant species require dissimilar amounts
1293 of N for growth and reproduction. Differential N recommendations among crops reflect this variation in
1294 requirements. Average application rates differ by an order of magnitude among widely cultivated
1295 species. For example, wine grapes receive an average of less than 30 kg N ha⁻¹ while celery receives
1296 closer to 300 kg N ha⁻¹. Plant N uptake regularly exceeds 100 kg N ha⁻¹ and can be as high as 250 kg ha⁻¹.
1297 Because of the difference in plant N demand, changes in crop mix will alter total statewide crop N use.
1298 Over the last 35 years, California's crop mix has shifted heavily from field crops that often receive less N
1299 fertilizer to more N-intensive species, e.g., vegetables and nuts. As of 2008, field crops are still grown on
1300 the majority of croplands (Figure 3.4), but the land area dedicated to field crops declined from 74 to 53%
1301 between 1970 and 2007. Fruits and vegetables are now grown on a nearly equivalent amount of land
1302 (53% versus 47%). The shift in crop production towards N intensive crops is at least partially responsible
1303 for greater N consumption in the state.

1304 Animal production has become more intensive too, with significant implications for the N cycle.
1305 As discussed, animals require N-rich feed and excrete N-rich manures (Section 3.3). Therefore, the size
1306 of the animal population influences N cycling by determining the amount of feed needed and waste

1307 produced. In California, populations of economically important animal species have grown significantly
1308 between 1980 and 2007 (Figure 3.6). The population of dairy cows nearly doubled and the population of
1309 broilers tripled. Populations of feedlot steers and other poultry species have varied over this time frame
1310 but are generally equal to or slightly less than levels in 1970. Larger populations require greater
1311 resources. Demand for animal feeds is responsible for a greater amount of N entering California's
1312 terrestrial biosphere than fertilizer used on crops and lawns, when summing N fixed by biological and
1313 synthetic means. Not only does feed production dictate N dynamics in the state (e.g., alfalfa and field
1314 corn), it influences N cycling in other regions of the US. Approximately one-third of the N fed to
1315 California animals is grown elsewhere. By changing feed demand (and increasing dependence on off-
1316 farm feeds), animal production in California indirectly contributes N fertilizer use concerns in other
1317 regions including the Mississippi River Basin.

1318 Larger animal populations create more N rich waste, although the relationships are not
1319 proportionate to the number of animals due to changes in N utilization efficiencies over time. The
1320 pollution concerns that increased manure creates is compounded by the fact that herd/flock sizes have
1321 grown at the same time as the total population. More intensive production concentrates manure N in a
1322 smaller area, sometimes without adequate land available for disposal. Without additional land
1323 acquisition, ranchers can find themselves in a situation of being manure N rich and land poor. Because
1324 there is uncertainty about how much land area is associated with confined animal facilities and how
1325 manure is spread, it is difficult to ascertain whether there is sufficient land available to receive the
1326 manure. Preliminary calculations suggest there is more than enough N demand in California crop
1327 production to absorb manure N (Chapter 7). This appears to be true for the entire state but in particular
1328 for Central Valley Dairy Production, a system of high concern (Pettygrove et al. 2003). Concerns about
1329 the economics of manure distribution (e.g., geography of supply and demand do not overlap) and

1330 agronomics of manure N use (e.g., temporal and N content variability) impede its use, but it is not
1331 necessarily a land availability question alone.

1332

1333 **3.7.3 Other land uses: Forestry, wetlands, and grasslands and shrublands**

1334 Land use beside agriculture and urban areas influence the statewide N cycle. Typically, N cycling in
1335 natural lands is at a much lower magnitude than that of intensive agricultural production. However,
1336 because of the extent by which they occur, impacts aggregate to a considerable cumulative fraction of
1337 the whole N budget.

1338 Forests, grasslands, and shrublands accumulate and emit N compounds. Many naturally
1339 occurring and exotic plants species in these areas of California have the capacity to form symbiotic
1340 relationships and biologically fix nitrogen, in much the same way as in croplands, however not all BNF
1341 results from symbiotic relationships. Free-living N fixers are also common and it is estimated that
1342 approximately 10% of statewide BNF in natural lands may result via this mechanism (Chapter 4). The
1343 actual amount of fixation, symbiotic or free-living, is sensitive to soil N availability. Hence, with
1344 increasing rates of atmospheric N deposition, N fixation in many areas may be being suppressed,
1345 lowering the total influence of this mechanism.

1346 Simultaneous to N being added to the system, N is lost through gaseous and solution emissions.
1347 Land cover change processes in natural lands can have acute impact on N cycling. Wildfires are an
1348 important example of this in California. During combustion, N contained in the biomass and litter is
1349 released to the atmosphere (Sugihara et al. 2006). Airborne N can either be redeposited on the
1350 landscape or transported away from the site with air currents, depending on environmental conditions.
1351 Incomplete combustion of materials will result in some N remaining in the partially burned biomass. If
1352 the fire burns hot enough, N contained in soil organic matter can be volatilized in gaseous N forms as
1353 well (Neary et al. 1999). Wildfires change stoichiometric relationships between soil C and N. Lower soil

1354 C:N ratios that follow wildfires stimulate N mineralization causing N to be converted from organic to
1355 inorganic forms and released into the soil where it is predisposed for loss). Wildfires change
1356 stoichiometric relationships between soil C and N with the lower soil C:N ratios that follow wildfires
1357 causing mineral N to release into the soil, predisposing it for loss. It can either be transported off-site as
1358 NH_4 by soil erosion or it can leach downward through the soil profile after it is transformed to NO_3 .

1359 The degree of N loss is related to a wildfire's intensity. When wildfires burn at high
1360 temperatures, e.g., between 400°C to 500°C, 75 to 100% of N is lost; at cooler temperatures, e.g., less
1361 than 200°C, only small amounts of N are lost (DeBano et al. 1979; Wohlgemuth et al. 2006). The
1362 relationship between temperature and N loss is partially the consequence of more complete and rapid
1363 combustion of above ground biomass. The amount of N contained in the biomass (and the latent
1364 potential to be released) depends on plant species and density. For a mixed-conifer forest, Nakamura
1365 (1996) estimates that approximately 10% of the total system N (706 kg per ha) is contained in the
1366 biomass. To put this in perspective, complete loss of this N would be more than an order of magnitude
1367 greater than soil N emissions from the most intensive cropping systems (assuming 10% gas losses and
1368 600 kg N per ha). Or put another way, the impact on air quality of a single ha severely burned is greater
1369 than 10 ha of the most intensive crop use. Wildfire intensity is also correlated with fuel load, fuel type
1370 (e.g., shrubs, litter, trees, logging slash, fallen woody material), and the vertical and horizontal continuity
1371 of fuels. Fuel loads in California have been increasing due to periodic droughts, fire suppression, and, in
1372 some cases, invasive species. Increasing annual precipitation in some areas of the central and northern
1373 California mountains may also be leading to more fine fuels growth. Together, these factors make the
1374 probability of ignition and fire spread more likely and increase the potential intensity of the fire.

1375 Recently the area burned by wildfire in California has increased. Research conducted as part of
1376 the 2010 Forest and Range Assessment (FRAP) best characterizes trends and distribution (FRAP 2010).
1377 The FRAP indicates that between 1950 and 2008, the area burned by wildfires averaged 128,000 ha per

1378 year but ranged between 12,400 and 548,000 ha, a 44-fold difference. Even with high annual variation,
1379 recent trends (1990 - 2008) indicate the coverage of wildfires is increasing statewide. Evidence from the
1380 Sierra Nevada, Cascades, and Klamath Mountains supports this conclusion and shows considerable
1381 increases in mean area burned since the beginning of the 1980s (Miller et al. 2009, 2011). The three
1382 years that had the largest area burned all took place in the last decade (2003, 2007, and 2008). And the
1383 trend will likely not abate. Modeling efforts agree that fire activity and intensity are likely to increase
1384 over the next 50 to 100 years (Leinihan et al. 2003, 2008; Hayhoe et al. 2004; Miller and Urban 1999).
1385 Past wildfire, however, has not been equally distributed across ecosystems. Shrubland wildfires have
1386 always been the most common, but there has been an exponential increase in burning in conifer forests
1387 since the turn of the century (Figure 3.6). The increased extent and future projections of wildfires
1388 suggests this driver has and will continue to exert pressure on air and water resources.

1389

1390 **3.8 Universal historical increases but future uncertainty**

1391 In this chapter, we introduced the six activities and processes that drive N cycling processes in California
1392 and traced historical trends in activity levels. Data clearly show that the intensity of the activities
1393 regulating N cycling in California have increased. The consequence of universal intensification has
1394 undoubtedly been a greater perturbation of California's N cycle and more total N released in the
1395 environment, on balance. But the impacts are uneven. Certain N emissions have been tempered
1396 dramatically, despite increased use (e.g., NO_x emissions from fuel combustion). Others such a NO₃⁻
1397 losses from croplands have seen contrasting trends. Despite the likelihood of continued increases in
1398 activity levels well into the future, impacts are highly uncertain. Currently on-going technological and
1399 policy discussion will undoubtedly change the trajectory of their future impact. Technological and policy
1400 responses that address critical control points of these direct drivers are discussed in Chapters 7 and 8,
1401 respectively.

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Box 3.1. From microns to miles: The significance of ‘scale’ to N cycling [\[Navigate back to text\]](#)

‘Scale’ is a critical framing concept when thinking about N cycling. Depending on the context of its use, scale can refer to two ideas.

One, scale can be used as a synonym for spatial extent. This is significant for N cycling because each process that affects the turnover, transformation, and transmission of N compounds and the consequential impacts have characteristic spatial extents for which they occur, from local to global. For example, denitrification takes place at a very small, local spatial scale within the soil complex, that of microns, but a product of denitrification and a principal concern, N₂O, has global effects. Leaching is a function of local soil texture and moisture conditions. Regardless, if the rest of the field is dry, a depression or local soil fissure may be a hotspot of leaching activity. The local scale nature of N cycling processes contrasts with the more regional and global nature of N cycling concerns. The principle N issues happen at large spatial scale – kilometers - based on the aggregate of local dynamics.

2136 Two, scale can also be thought of as a synonym for magnitude. Here it is important as a consideration for
2137 source activities and impact. As shown in the mass balance calculations (Chapter 4) and re-reported throughout
2138 this chapter, the rates at which some of the source activities take place differ considerably. When considering the
2139 inherent extent and magnitude properties of various N sources activities and impacts requires keen attention to
2140 scale issues.

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2149 **Box 3.2. Brief description of N cycling in soils** [\[Navigate back to text\]](#)

2150 N occupies various pools in the soil, including inorganic N, microbial N, and organic N, the latter of which comprises
2151 a broad range of carbon compounds with varying susceptibility to microbial mineralization. The vast majority of N
2152 in soils, especially in natural ecosystems, is bound within soil organic matter or stored in microbial biomass, from
2153 which it is slowly released as plant available N over time and hence does not pose an immediate threat to the
2154 environment or humans. Each year, a fraction of this organic N reservoir is mineralized to NH_4^+ . Mineralization
2155 serves an essential function for plants, and in agricultural systems supplies as much as 50% or more of the N
2156 assimilated by crops. Mineralized N is highly mobile and is readily transformed by soil microbes among different N
2157 species: organic N, ammonium (NH_4^+), ammonia (NH_3), nitrite (NO_2^-), and nitrate (NO_3^-). In the reverse process,
2158 immobilization, inorganic N is integrated into the living biomass of plants and microbes. The amount of organic
2159 matter returned to the soil, soil moisture, and management practices like tillage combine to affect soil microbial
2160 populations and activity and the rate of N storage or release. Adding inorganic N fertilizers can increase the total
2161 amount of N cycling through soils which can promote long-term fertility. High inorganic N availability may promote

2162 high plant productivity, but can also be associated with large surpluses of N. This excess N can lead to
2163 environmental degradation either by percolation through the rootzone (leaching) or through volatile emissions of
2164 N gases into the atmosphere (e.g., NH₃, nitrogen oxides (NO_x), or nitrous oxide (N₂O)). Inert dinitrogen (N₂) is the
2165 gaseous emission released in the highest quantities. Though it is difficult to measure because of the relative
2166 concentrations in ambient air, N₂ to N₂O ratios in agricultural systems are an average of 1.8:1 (Schlesinger 2008)
2167 but can be higher than 75:1.

2168 The most important aspects that distinguish nutrient cycling in conventional agricultural soils relative to
2169 those of natural terrestrial systems are: 1) conditions of nutrient saturation 2) the decoupling of N, P, and C cycles,
2170 and 3) an inadequate synchrony and synlocation of nutrient sources and sinks (Drinkwater and Snapp 2007). The
2171 inputs of inorganic N fertilizer generally exceed the demands of plants and the soil community, a situation made
2172 worse by the decoupling of nutrient cycles, which disrupts the primary mechanisms for inorganic N immobilization
2173 and storage. When sufficient C is present, microbes are the major channel for immobilization of inorganic N in the
2174 soil. In most natural systems, microbial N far exceeds inorganic N, whereas the reverse is true in agricultural soils
2175 with low C inputs. Under steady-state conditions, the balance in rates of mineralization and immobilization,
2176 combined with the rapid turn-over of the microbial community leads to a low-level, but stable supply of N
2177 availability to plants.

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2179 *Need for better understanding of natural processes*

2180 While N cycling in natural systems is understood on a gross level, more needs to be known about the fine-scale
2181 mechanisms and processes and about the relative roles of various organisms to regulate, store, and provide
2182 feedback for nutrient retention. Comparative studies of N pools and flux between them in agricultural soils versus
2183 unmanaged native grasslands and forests are instructive in how the natural processes have been altered by
2184 different soil management schemes. In addition, as a result of the doubling of reactive N globally by human activity
2185 (Vitousek et al. 1997), natural terrestrial ecosystems have experienced chronically high levels of N deposition.
2186 Studies indicate variation among ecosystems in how quickly they reach nutrient saturation, indicating differences
2187 in their capacity for N retention. In a spruce forest subject to decades of high N deposition, Kreutzer et al. (2009)

2188 describe a dynamic system of N cycling, characterized by high rates of microbial mineralization and immobilization
2189 of N, accompanied by rapid turnover of the microbial community. This high internal flux between N pools
2190 mediated by the microbial community produces relatively high N retention while maintaining plant-available N
2191 levels sufficient to cover the entire budget of all of the trees. The potential coexistence of both high rates of
2192 ammonification and nitrification with low accumulation of ammonium and nitrate at any point in time, as
2193 demonstrated in this and other studies provides encouragement for ecomimetic agricultural fertility management.

2194 It is also worth noting that a multitude of abiotic and biotic factors (e.g., pH, temperature, organic carbon,
2195 microbial activity, soil texture, etc.) affect the N cycle in soils over a wide range of temporal scales, from as short as
2196 minutes (e.g., gaseous NH_3 volatilization) to decades (e.g., movement of NO_3 through the vadose zone to the
2197 aquifer). Spatiotemporal heterogeneity in soil N cycling is one factor contributing to the diversity of N fertilizer use
2198 and pollution potential among fields and farms.

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2200 **Box 3.3. Links between the N and hydrologic cycles**

2201 Water regulates the nitrogen cycle. For example, nitrate in soils will not move toward plant roots without water
2202 (mass flow), the extent of soil moisture alters microbial activity, N transformations, and the form of gaseous
2203 emissions (nitrification and denitrification), dissolved N in solution is transported in streams and waterways
2204 (runoff) and airborne N falls is transported to the ground with precipitation (deposition).

2205 Given the presence or absence of water governs N dynamics through physical and biological processes,
2206 changes in the natural hydrologic cycle or management of water resources by humans, climate change, or both will
2207 have cascading effects throughout the N cycle at plot and larger spatial scales. For example, on-farm it may
2208 catalyze a shift to low-volume irrigation with the potential to reduce solution N losses at the threat of greater
2209 gaseous emission. But equally plausible is a reduction in agricultural area reducing total inputs. At watershed-
2210 levels, altering the timing or amount of precipitation may cause erratic pulse of nutrients. It is not possible to
2211 forecast the net impacts the changes in the hydrologic cycles are yet to exert on N cycling in the state at this time
2212 because of the multitude of drivers and potential responses. However, it is important to consider the significant
2213 linkages between the two global cycles when reflecting on potential future N trajectories.

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2225 **Box 3.4. Cities: The definitive driver of California’s nitrogen cycle in the 21st century? [\[Navigate back to text\]](#)**

2226 Cities and their populations significantly influence N cycling (Grimm et al. 2000; Pickett et al. 2008). Transferring
2227 food, fiber, fuel, and industrial materials from the surrounding landscape into more densely inhabited settlements
2228 causes a large influx of N to concentrate in cities. Once imported, fundamental components of the built
2229 environment – roads, buildings, waste handling facilities, and engineered drainage – have a profound impact on
2230 how N is used, processed and transported (Kaye et al. 2006; Kennedy et al. 2007). Infrastructure advertently and
2231 inadvertently changes N dynamics in cities, transforming it (e.g., wastewater treatment plants), storing it (e.g.,
2232 landfills), and shifting its location (e.g., impervious surface). Which environmental system ultimately receives the
2233 previously imported urban-N and the N composition depends on policies, processing, and disposal activities
2234 (Bernhardt et al. 2008). For example, approximately two thirds of N in California wastewater is dumped into the
2235 Pacific Ocean from coastal cities while inland urban areas generally treat wastewater N due to regulations limiting
2236 land and freshwater N disposal (Section 3.6).

2237 Understanding the impact of cities on N cycling in California is desperately needed. Consequences of N
2238 use range from freshwater pollution in drainages from lawn fertilizer to species endangerment due to wastewater
2239 discharge. A systematic examination of city-N cycling for a diverse range of cities is clearly warranted to create

2240 ideas on how to mitigate N transfers and pollution because the impacts of cities on N dynamics can be
2241 counterintuitive. For example, one might imagine that high density growth would decrease vehicle miles traveled
2242 and reduce NO_x as a result. However, the opposite seems to be true. Evidence from two California cities shows
2243 there is no relationship between urban planning and vehicle miles traveled, demonstrating a paradox (Melia et al.
2244 2012).

2245 Though not formally codified, the current and historical importance of California cities to the state's N
2246 cycle is apparent. Today, the vast majority of Californians live in urban areas. According to the 2010 US Census,
2247 36.4 million people lived in urban areas in the state, more than 97% of the total population and approximately
2248 double the urban population in 1970 (USDC 2013). Thus, it stands that changes in the N cycle resulting from
2249 activities used to support the livelihoods of most Californians can be attributed directly (for example with fossil
2250 fuel emissions from the small vehicle fleet), or indirectly (as with food production), to cities. Food production, in
2251 particular, demonstrates the power of cities to affect N cycling in distant regions. A large fraction of food
2252 consumed in the state is imported from beyond the state's borders, despite the net food balance being relatively
2253 small and positive. Assuming population geography and N dynamics continues along the same trajectory as in the
2254 past 10 years (i.e., business as usual), the impact of urban areas will continue to grow. Urban population grew 10%
2255 between 2000 and 2010 (from 33.1 to 36.4 million people) while the rural population increased 6% (from 796,198
2256 to 845,229) (USDC 2013). With an estimated population of 50 million people living in California in 2050 and almost
2257 49 million of them living in urban areas, demand to support their everyday activities and reduce the harm of the N
2258 influx will be enormous. Indeed it may well be nearly 50% greater than apparent today.

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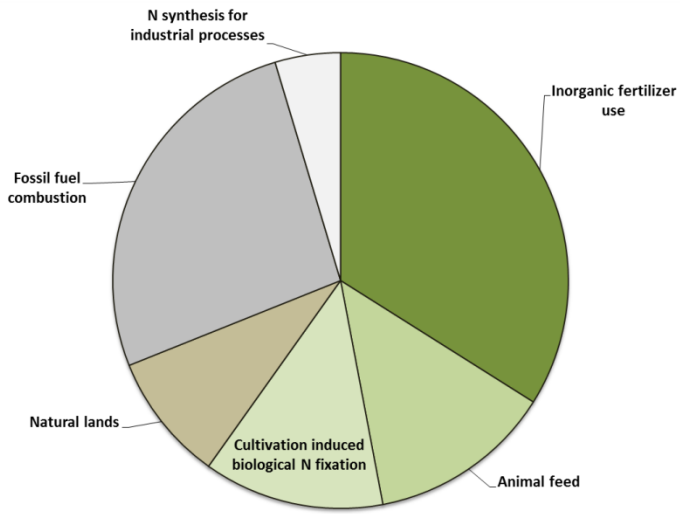
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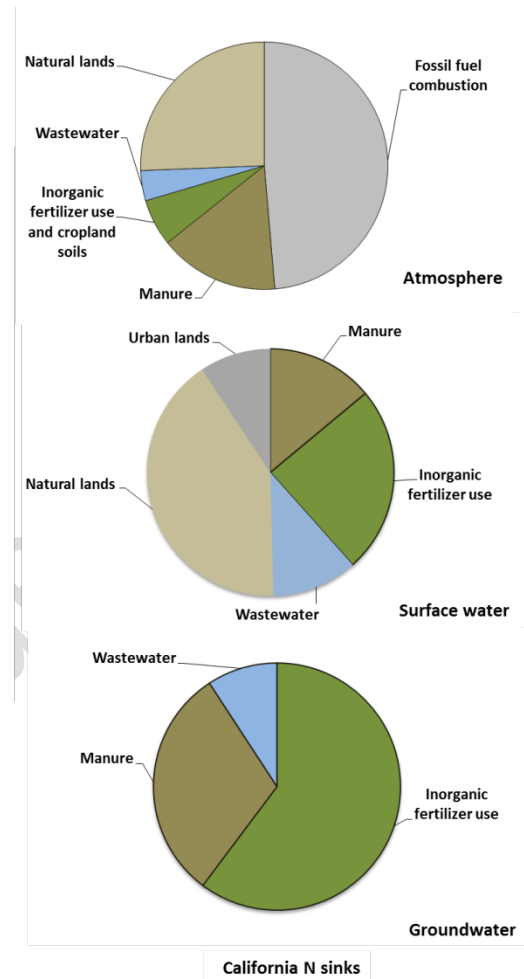
Figure 3.1. Relative importance of the direct drivers on California’s nitrogen cycle, 2005. [\[Navigate back to text\]](#)

Values are percentages of the total and may not add to 100% because only drivers contributing at least 5% to the total are included in charts and/or due to rounding. Colors display source-sink relationships: green-biological/agricultural and brown-industrial. N-BNF and C-BNF refer to natural lands and cultivation-induced biological nitrogen fixation, respectively. It is important to note that ‘fertilizer use and soil management’ for

2291 groundwater and surface water includes both inorganic and organic N sources (e.g., chemical fertilizers, C-BNF,
 2292 and manures) used on croplands. Source: Chapter 4.



New sources of N in California



California N sinks

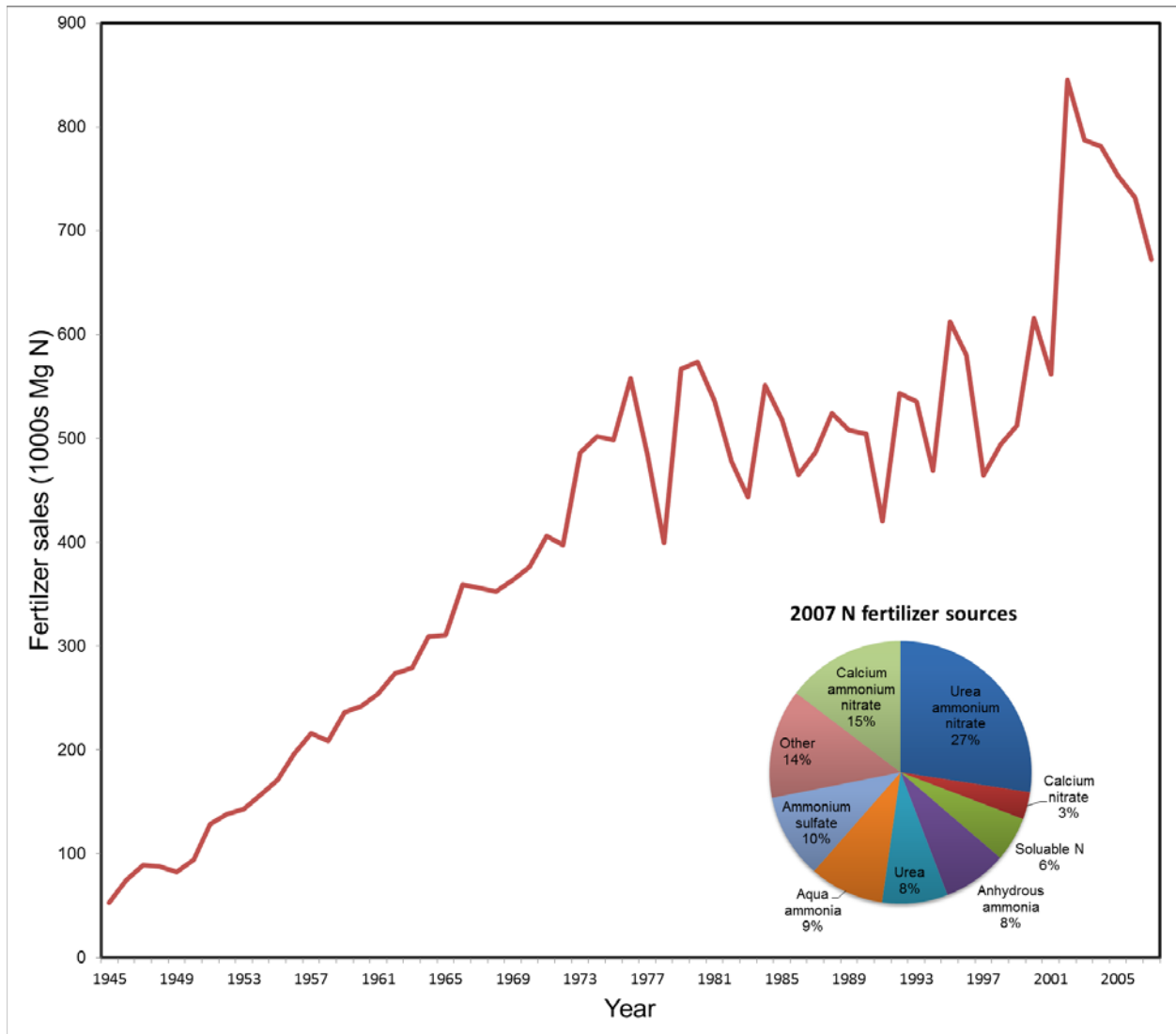
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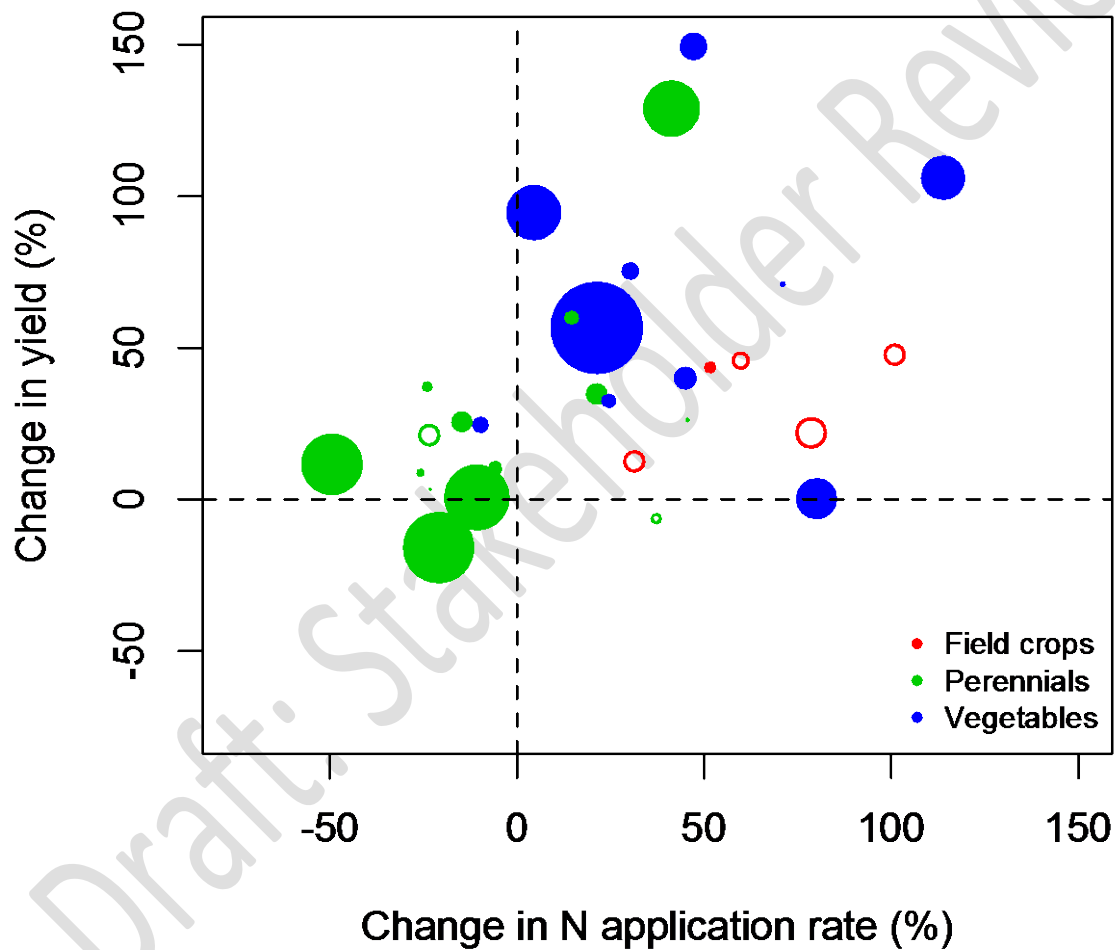
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2296 **Figure 3.2. Synthetic nitrogen fertilizer sales in California, 1946-2009.** Since their introduction after World War II,
 2297 sales (and presumably use) of synthetic N fertilizers has increased an average of 5% per year. Yet they have largely
 2298 leveled off since the early 1980s. The large rise in fertilizer sales between 2001 and 2002 calls the reliability of
 2299 these data into question. Source: CDFA (2009). [\[Navigate back to text\]](#)

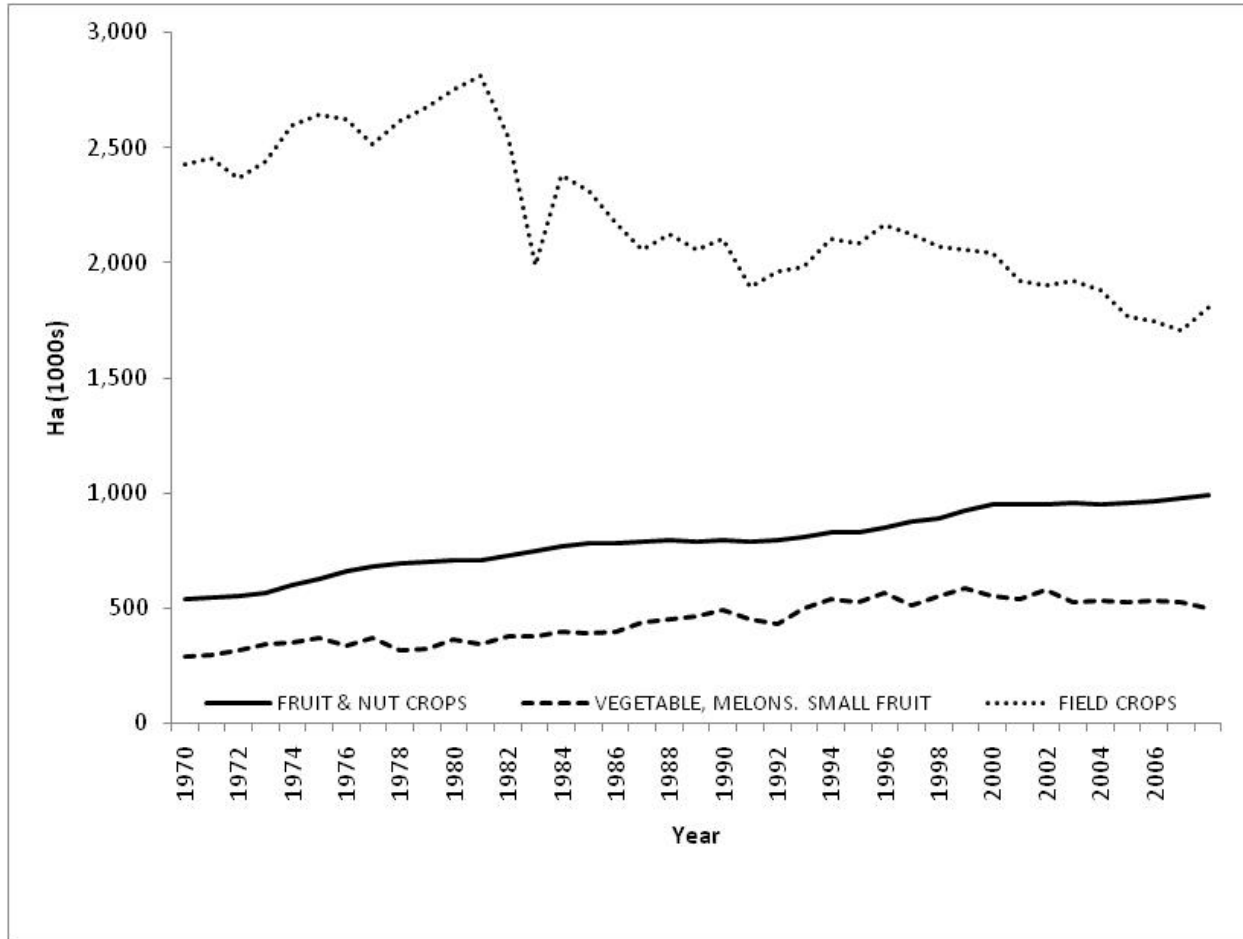


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2305 **Figure 3.3. Changes in N application rates, yields, and cropped area for 33 crops, 1973 to 2005.** The size of circle
2306 represents the percentage change in the area cultivated for that particular crop between 1973 and 2005. Closed
2307 circles represent increases in cropped area and open circles are declines in area between 1973 and 2005. Source:
2308 Rosenstock et al. 2013. [\[Navigate back to text\]](#)



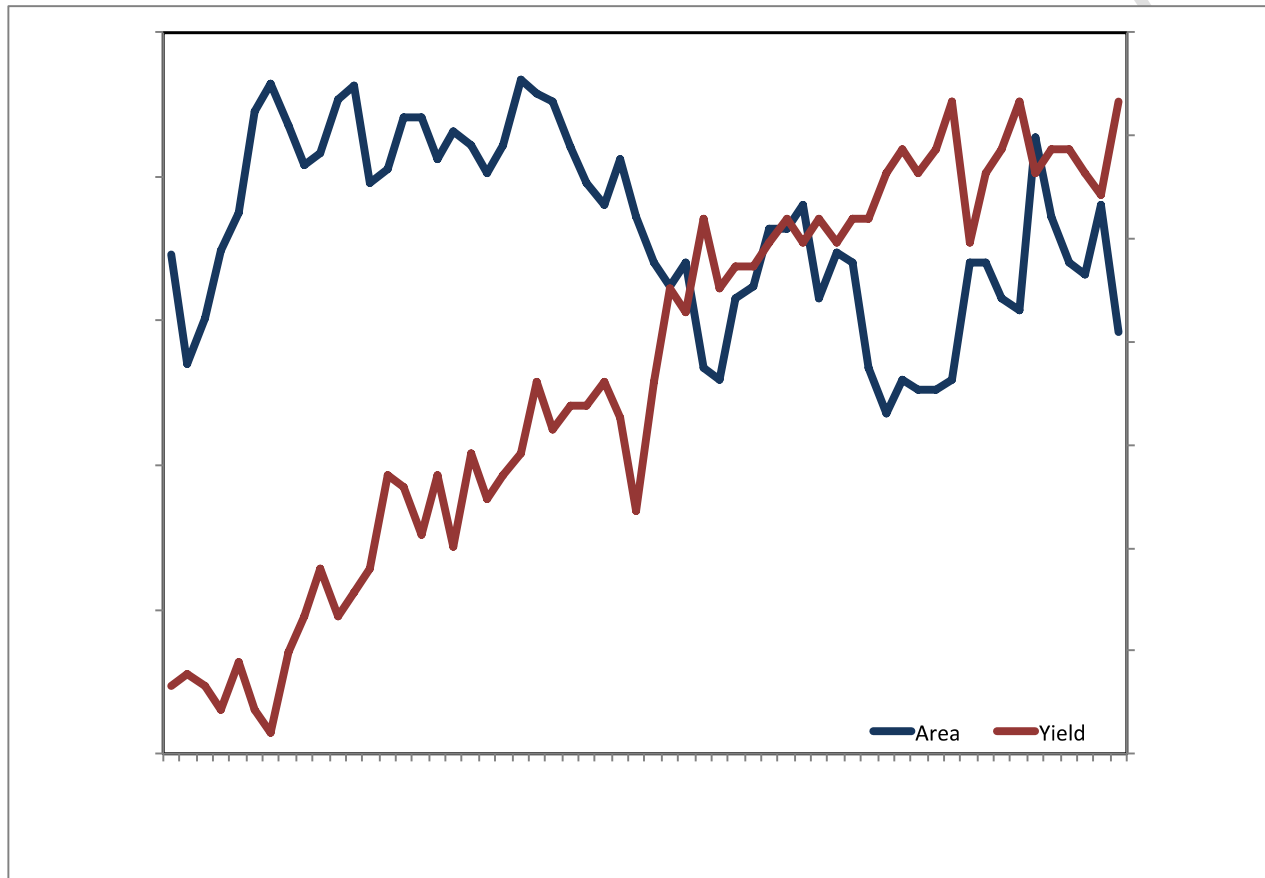
2313 **Figure 3.4. Change in cropland area by major crop types in California, 1970-2008.** The amount of cropland
 2314 dedicated to field crops has declined steadily since 1980. Today, almost 50% of cropland is used to grow
 2315 horticultural commodities. Source: USDA (2009). [\[Navigate back to text\]](#)



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2324 **Figure 3.5. Cropped area and yield of alfalfa in California, 1950-2007.** Data show that area has remained
2325 relatively the same but productivity has increased markedly. Because biological N fixation is correlated with dry
2326 matter production, data suggest C-BNF introduces considerably more N into California’s biosphere than a half
2327 century ago. Source: USDA (2009). [\[Navigate back to text\]](#)

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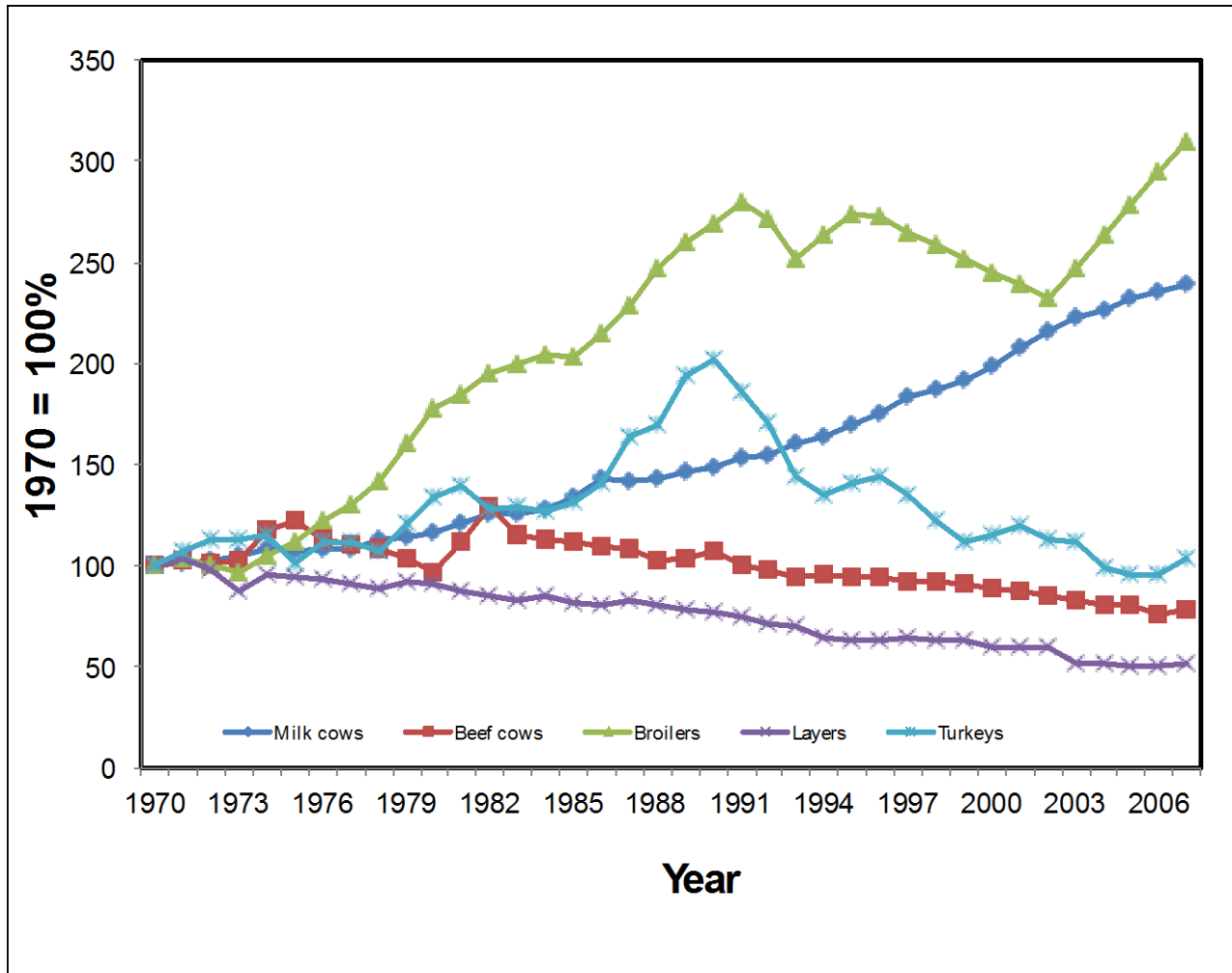
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2336 **Figure 3.6. Change in California’s animal inventory, 1970-2007.** The number of milk cows and broilers has more
 2337 than doubled since 1970 while other animal populations have declined slightly. Source: USDA (2007); USDA
 2338 (2010). [\[Navigate back to text\]](#)

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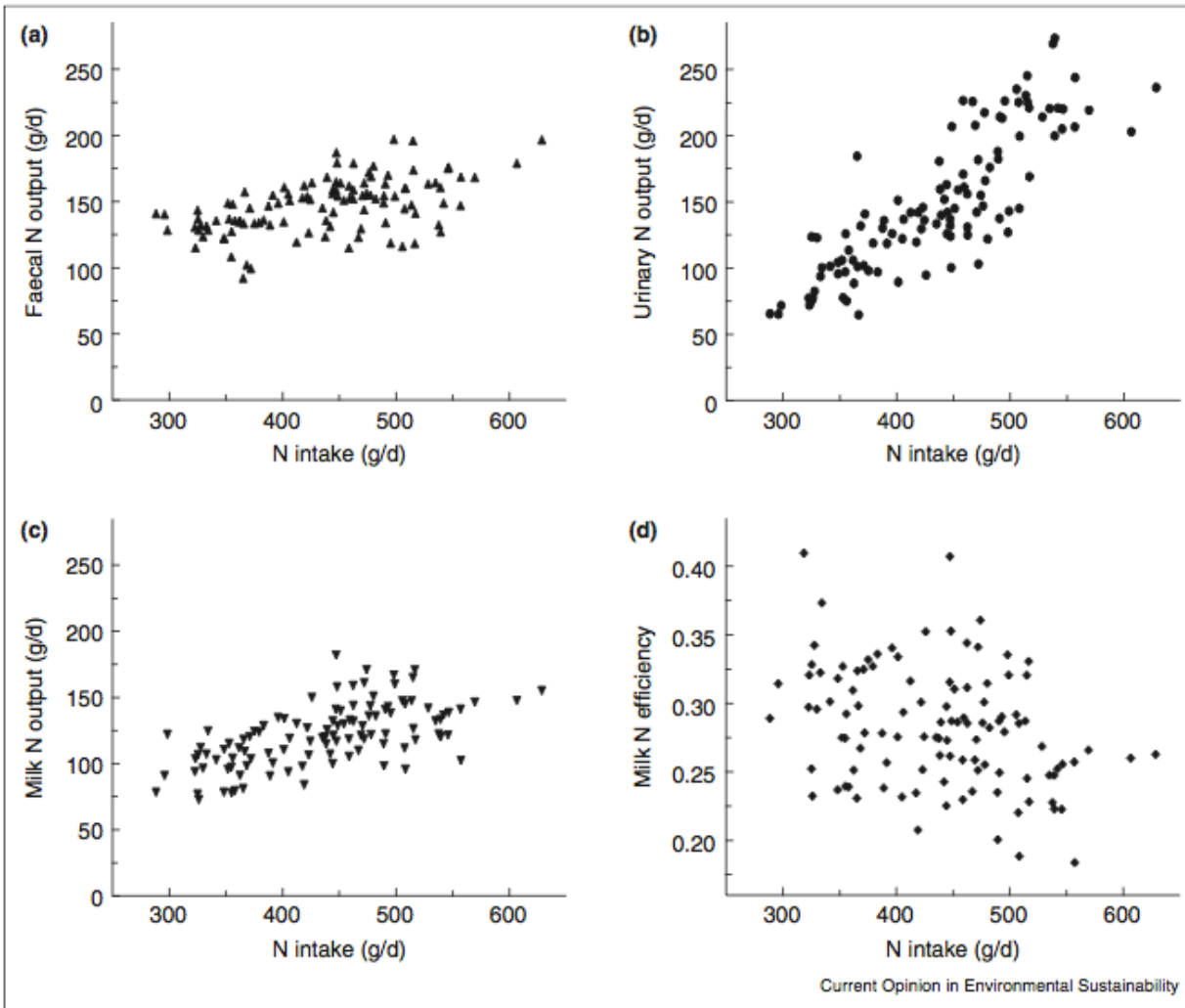
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2347 **Figure 3.7. Relationship between feed nitrogen intake and (a) faecal nitrogen, (b) urine nitrogen, (c) milk**
2348 **nitrogen, and (d) milk nitrogen efficiency.** As N intake increases, part of the additional N may increase milk N but
2349 the majority is excreted as highly volatile urea in urine. Source: Dijkstra et al. (2011). [\[Navigate back to text\]](#)



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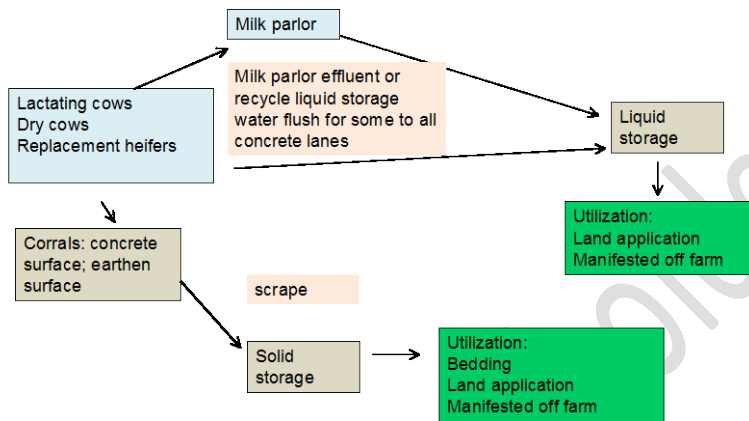
2357 **Figure 3.8. Common manure treatment trains on San Joaquin Valley dairies, 2010.** (A) Manure flow pathway in
 2358 freestall systems with or without open corrals. (B) Manure flow pathway in open corral systems. The diagrams
 2359 shown here demonstrate major processes and the intricacy of manure handling on dairies. Manure management
 2360 is a complex interdependent system constrained by the facility design. Source: Modified from Meyer et al. 2011.

2361 [\[Navigate back to text\]](#)

2362 Key: source generation transfer storage utilization

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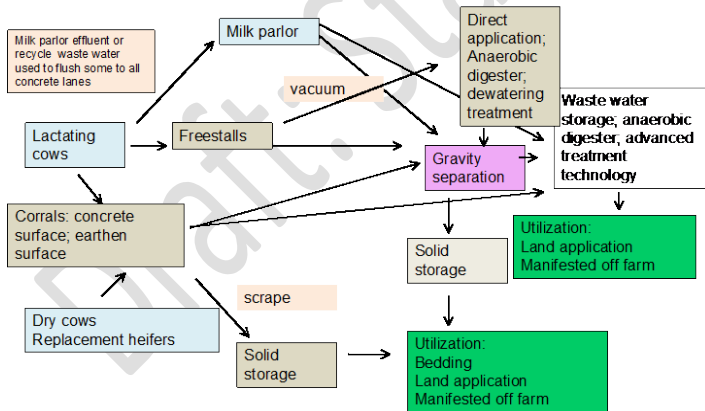
(A) Manure flow pathway in open corral systems.



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(B) Manure flow pathway in freestall systems with or without open corrals.



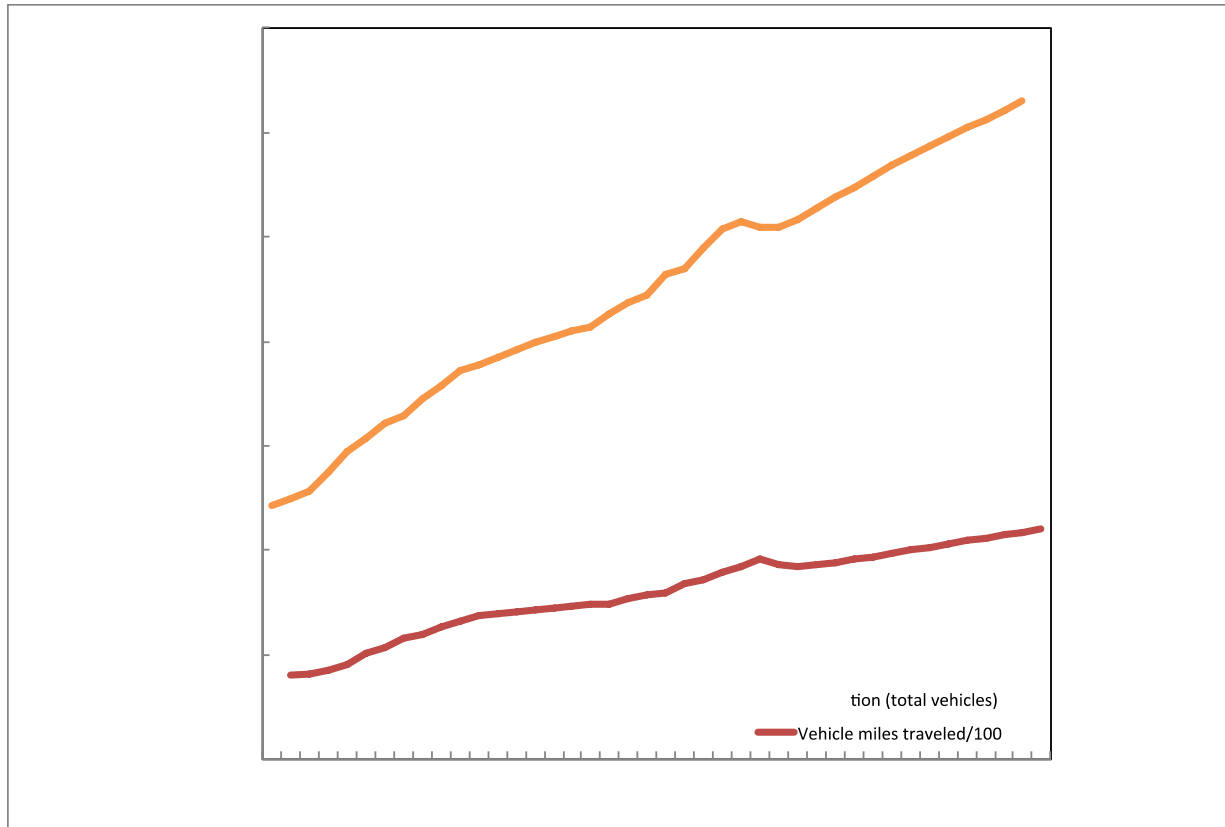
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2370 **Figure 3.9. Vehicle inventory and total distance driven in California, 1980-2007.** Mobile sources including on- and
2371 off-road activities are the primary source for NO_x emissions (greater than 86% of the total). Despite large
2372 increases in the number of vehicles (population) and the distance traveled (VMT), there has been a significant
2373 decrease in emissions (CARB 2012). [\[Navigate back to text\]](#)



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2383 **Figure 3.10. Relative contribution of NO_x by major mobile sources in California, 1995 and 2008.** The importance
2384 of certain sources has changed recently largely as the consequence of technology forcing policies. Regulations have
2385 yet to be implemented to control emissions from diesel engines and port activities but are currently under
2386 consideration with CARB. Source: Cal EPA (1999, 2009). [\[Navigate back to text\]](#)

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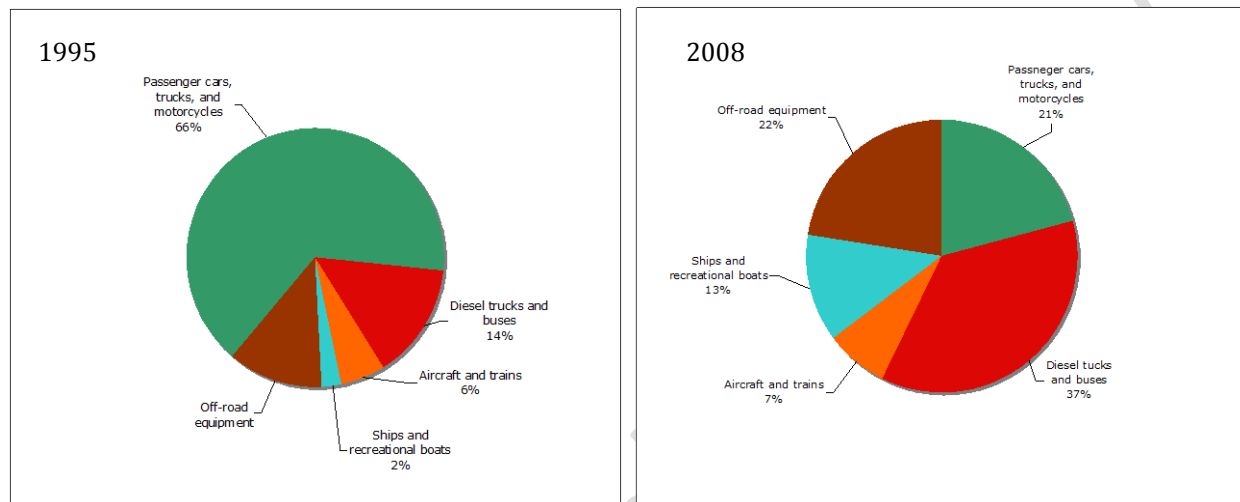
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2413 **Table 3.1. Fertilizer nitrogen use efficiency (NUE) by ¹⁵N, zero-N, and partial nutrient balance (PNB) for select California crops.** This table compiles the
 2414 available estimates for fertilizer nitrogen recover for 21 crops. The three measures differ in their methodology (see Data tables). The ¹⁵N and zero-N methods
 2415 are a direct and indirect measure of fertilizer recovery, respectively. PNB is an estimate of total N uptake and does not differentiate fertilizer N from soil N.
 2416 [\[Navigate back to text\]](#)

Crop	¹⁵ N [^]		Zero-N ^{&}		PNB [§]		Source
	Mean N rate (kg/ha)	Mean RE (%)	N rate (kg/ha): mean [range]	RE _A (%): mean [range]	N rate (kg/ha)	PNB (%)	
Almond		17	319 [63, 504]	34 [12, 58]	200	49	Micke (1996); Weinbaum et al. (1980); Weinbaum et al. (1984)
Avocado		35			125	19	Rosecrance et al. (unpublished)
Cauliflower	157	44	163 [70, 280]	37 [30, 44]	267	29	Welch et al. (1985)
Celery			327 [168, 504]	61 [26, 41]	290	36	Feigin et al. (1982)
Citrus [%]	128	75			106	36	Feigenbaum et al. (1987); Quinones et al. (2005)
Corn	194	53	210 [90, 360]	50 [28, 66]	239	69	Broadbent and Carlton (1980); Hills et al. (1983); Kong et al. (2009)
Cotton	128	60	135 [56, 224]	24 [2, 52]	195	61	Fritschi et al. (2005)
Grape, raisin-table	50	23	50	65 [54, 70]	49	45	Peacock et al. (1991); Hajrasuliha et al. (1998)
Grape, wine	50	28	67 [56, 112]	9 [1, 23]	30	56	Christensen et al. (1994)
Lettuce	141	26	157 [67, 269]	22 [12, 39]	216	34	Welch et al. (1983); Hartz et al. (2000); Jackson et al. (2000)
Peach/Nectarine			197 [112, 280]	24 [6, 59]	120	28	Weinbaum et al. (1992); Niederholzer et al. (2001)
Peppers, bell			210 [84, 336]	14 [7, 22]	388	18	Hartz et al. (1993)
Pistachio	418	52			178	56	Weinbaum et al. (1994)
Potato	168	58	168 [68, 270]	54 [19, 93]	278	55	Tyler et al. (1983)
Rice	181	40	125 [101, 188]	50 [11, 73]	146	75	Bird et al. (2001); Eagle et al. (2001); Linqvist et al. (2009)
Strawberry			153 [84, 252]	7 [0, 12]	216	34	Bendixon et al. (1998); Welch et al. (1979)

Sugarbeet	155	47	152 [56, 280]	42 [37, 47]			Hills et al. (1983)
Tomato, fresh market			210 [84, 336]	13 [3, 27]	198	61	Hartz et al. (1994)
Tomato, processing	138	33	121 [56, 224]	38 [12, 58]	204	64	Broadbent et al. (1980); Hills et al. (1983); Doane et al. (2009) [*]
Walnut	192	29	212 [90, 359]	1 [0, 11]	155	52	Richardson and Meyer (1990); Weinbaum and van Kessel (1994)
Wheat	194	29	196 [120, 270]	50 [34, 60]	198	56	Wuest and Cassman (1992)

[^]Recovery of ¹⁵N measured over one growing season/year except the following (years): almond (2), avocado (0.25), pistachio (2), walnut (6).

[&]Extreme RE_A result from experimental conditions with excessive and deficit N application rates.

[%]Citrus ¹⁵N studies conducted in Israel and Spain due to lack of research in California.

[§]Partial nutrient balances calculated as part of this assessment.

^{*} Mean ¹⁵N RE only includes recovery of isotopically labeled synthetic fertilizer, not treatments with labeled cover crop.

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2427 **Table 3.2. Partial nitrogen utilization efficiencies for select economically important animal species.** Partial nitrogen utilization efficiency are calculated as

2428 PNUE = (1 - Kg N excreted/Kg N intake)*100). Source: ASAE (2003). [\[Navigate back to text\]](#)

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Animal Category	Unit of time	Kg N intake	Kg N excreted	Intake excreted (%)	Partial N utilization efficiency (%)
Layers	20 - 80 weeks	1.04	0.67	65	35
Broiler	48 days	0.13	0.05	40	60
Lactating dairy cow	daily	0.60	0.45	76	24
Feedlot beef cow	153 day on feed	29.38	25.00	85	15
Milk fed calf	daily	0.02	0.01	36	64
Growing finisher pig	120 day grow out	7.12	4.70	66	34

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2440 **Table 3.3. Manure management practices in California dairy production, 1988, 1994, 2002, and 2007.** ¹Survey did not include dairies on the North Coast

2441 region. ²Only includes responses from written survey. An additional 45 phone surveys were conducted. ³Animal housing in SAREP (2004) only reflects the

2442 percentage of milking cows under each system. The range for dry cows, bred heifers, calves, open heifers, and other milking livestock are shown in
 2443 brackets. ⁴Flushing in 2002 refers to flushed lanes in scraped drylot and in 1994 refers to “flushing” but does not indicate housing. Even though managing N
 2444 was not a primary objective until recently, manure management practices used on a dairy will affect N transformation, conservation, and loss. It is thus
 2445 important to understand how they have changed over time. Source: Meyer et al. (1997), SAREP (2004), and Meyer et al. (2011). [\[Navigate back to text\]](#)

Practice	Percentage of respondents				
	1988	1994	2002 ³	2007	2007
Location of dairies	Statewide	Southern SJ Valley	Statewide ¹	Glenn County	Tulare County
Number of dairies		139 ²	428	19	88
Housing and manure collection					
Flushed freestall ⁴	61.7	77	66 [9, 23]	63	39
Manure storage ponds	67	96	99		
Solid separation		54		63	71
Settling basins	33	30	66	42	32
Mechanical separation		10	32	5	11
Gravity & mechanical combo.		15		16	27
Solids processing					
Scraped and piled	60	95		80	93
Compost	6	5	21	26	11
Utilization					
Solid	72	78.4	20	89.5	62.5
Liquid	91	70.4	48	100	100
Both			23		
Bedding		27	22	81.8	79.4

Removed from farm		6.8	3		
Sold as liquid		12.2			
Sold as solid	8	58.1	22	26.3	69.3

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Table 3.4. The level of treatment at California wastewater treatment plants, 1997 and 2008. Three pieces of information are important to understand: (1) increased treatment decreased N load of wastewater effluent, (2) wastewater is being treated to higher standards, and (3) traditional onsite treatment systems remove only trace amounts of N from wastewater. Source: SWRCB water user charge survey reports (1997, 2008). [\[Navigate back to text\]](#)

Treatment level	N removal efficiency (%)	Facility treatment capacity 1996-1997 (% , N = 643)	Facilities treatment capacity 2007-2008 (% , N = 716)	Percent of total CA flow 2007-2008
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Primary	3-5	13	12	1.1
Advanced primary	10-50	9	11	19
Secondary	40-60	53	36	30
Advanced secondary		7	15	32
Tertiary	50-90	18	20	18
Onsite systems	3-5			

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2474 **Table 3.5. Relative size of N flows on different land uses.** Symbols are relative both within row and within column

2475 (on a per unit area basis). Source: Expert opinion. [\[Navigate back to text\]](#)

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	Land use class				
	Urban core	Suburban-exurban	Crop agriculture	Animal agriculture	Natural areas
Nitrogen sources					
Deposition	+++	++	++		++
Fertilizer (all sources)	++	++	+++	+	
Food	+++	++			
Feed	+	+		+++	
Nitrogen exports					
Food			+++	+++	
Wastewater	+++	++			
Manure				+++	
NH ₃	+	+	+	+++	
NO _x	+	+	++	++	
N ₂ O	+	+	+++	++	
NO ₃	+	++	+++	++	
Flow control process					
Biological activity	+	++	+++	+++	+++
Human engineering	+++	++	+	++	
Soil infiltration	+	++	+++	+++	

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2478 **Table 3.6. Land use change throughout California (%), 1973-2000.** Statewide, the land dedicated to agriculture has declined only slightly, 1%, while developed
2479 area has increased 38%. The rate of conversion and specific conversions among land uses is region specific. In short, develop refers to land covered with built
2480 structures and impervious surfaces; forests have greater than 10% tree cover; grassland/shrubs have at least 10% of grasses, forbs, or shrubs; agriculture
2481 includes croplands and confined livestock areas; mechanically disturbed are transition areas such as clear cuts or human-induced changes; non-mechanical
2482 disturbed are transition areas caused by natural phenomenon such as fire, wind, or flood. See original source for descriptions of each land cover class. Source:
2483 Sleeter et al. (2010). [\[Navigate back to text\]](#)

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Year	Developed	Forest	Grassland/Shrub	Agriculture	Mechanically disturbed	Non-mechanically disturbed	Year	Developed	Forest	Grassland/Shrub	Agriculture	Mechanically disturbed	Non-mechanically disturbed
<i>California</i>							<i>Southern California Mountains</i>						
1973-1980	9.2	-1.0	-0.5	0.2	-29.4	151.9	1973-1980	12.7	1	0.2	-1.8	-88.3	-71.2
1980-1986	6.6	0.3	-0.4	0	57.8	-51.0	1980-1986	9.7	-2.3	-1.2	0.6	117.5	453.6
1986-1992	11	-1.3	-0.3	-1.9	98.9	3.5	1986-1992	10.7	0	1.5	-3.1	116.4	-75.4
1992-2000	6.4	-2.1	-1.2	0.7	-25.8	457.4	1992-2000	5.7	1.8	-1.6	-0.7	11.6	110.2
1973-2000	37.5	-4.1	-2.4	-1.0	64.3	611.7	1973-2000	44.8	0.4	-1.1	-4.8	-38.8	-17.8
<i>Coast Range</i>							<i>East Cascades and Foothills</i>						
1973-1980	2.6	-0.6	-0.8	-0.2	24.9	0	1973-1980	-22.6	-0.9	1.8	0.7	46.7	-100.0
1980-1986	2.3	76	6.5	4.4	2.2	0	1980-1986	3.6	0.2	-0.2	-0.2	5.6	0
1986-1992	4.1	74.5	6.8	4.3	3.5	0	1986-1992	8	-1.3	-0.5	1.1	93.9	*
1992-2000	3.5	2.7	2.9	-1.6	-29.5	-100.0	1992-2000	9.7	-1.5	1.5	1	-3.1	-100.0
1973-2000	13.1	-7.0	31.6	-5.3	170	0	1973-2000	-5.0	-3.5	2.7	2.5	191.2	-100.0
<i>Sierra Nevada</i>							<i>Mojave Basin and Range</i>						
1973-1980	0	-0.4	3	0	-72.6	34.9	1973-1980	12.5	0	-0.2	-8.9	-9.0	0
1980-1986	0	-0.2	0.7	0	191.5	-99.6	1980-1986	12.2	-3.5	-0.5	6.1	59.7	0
1986-1992	2.5	-0.8	-0.7	0	169.1	25922.2	1986-1992	36.8	0	-1.9	-2.2	194.2	*
1992-2000	3.6	-3.5	3.5	0	-47.8	949.4	1992-2000	3.6	0	0	-6.4	-6.1	-100.0
1973-2000	6.1	-4.9	6.7	0	12.2	1449.6	1973-2000	79	-3.4	-2.6	11.5	301.9	*
<i>Chaparral and Oak Woodlands</i>							<i>Klamath Mountains</i>						
1973-1980	10	-3.8	-1.7	-2.1	-56.1	519.7	1973-1980	3.5	-0.3	7.4	0	-64.4	-38.8
1980-1986	5.9	2.9	0.3	-2.1	107.7	-62.3	1980-1986	2.4	0.5	-4.0	0.2	61.4	-96.9
1986-1992	7.7	-0.1	0.1	-3.3	68.4	-47.6	1986-1992	2.3	-0.8	-1.9	0.4	41.6	32654.5
1992-2000	6.2	-5.8	-3.3	-1.1	-46.4	898.4	1992-2000	3.5	-0.1	4.2	0.6	-43.4	-20.6
1973-2000	33.1	-6.9	-4.6	-8.3	-17.6	1122.2	1973-2000	12.2	-0.7	5.4	1.2	-53.9	386.6
<i>Central Valley</i>							<i>Sonoran Basin and Range</i>						
1973-1980	9.9	-5.7	-8.1	1	75.8	0	1973-1980	4.1	0	-0.1	*	650	0
1980-1986	5.5	-0.7	-5.6	0.6	-17.5	0	1980-1986	35.3	-9.3	0	0	-70.0	0
1986-1992	8	-0.7	3.8	-1.7	48	0	1986-1992	0.5	10.2	0	0	23.8	0
1992-2000	9.8	-2.1	-11.4	1.2	106.3	0	1992-2000	1.9	0	0	0	25.6	0
1973-2000	37.7	-8.9	-20.2	1.1	342.7	0	1973-2000	44.3	0	-0.2	*	250	*

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